> Joint Services Environmental Management Conference Columbus, OH

> > May 21, 2007

What —

When —



 Ft. Stewart/HAAF Collaborative Land Use Planning Workshop

 December 11, 2007 – December 12, 2007

 Ft. Stewart Officers Club



 National Association of Counties and The Conservation Fund

Supporting Agencies

 Office of the Secretary of Defense and Department of the Army

Others

 BAH, Versar, Stateside, ACCG

### Purpose

Identify Obstacles and
 Opportunities for Implementing
 JLUS Recommendations;

 Develop a communication network and institutionalize an effective ongoing communication process for Ft. Stewart/Hunter Army Airfield and its surrounding communities.

### Goal

 Initiate the process to develop and sign an MOU for implementing JLUS recommendations.

–All participants will have a greater understanding of each other's issues, future needs, and current planning processes.

# Leading Up to Workshop

- Development of Curriculum and Agenda (Eight Months)
  - Conduct periodic conference calls
  - Developed content, materials, and lesson plans for all modules, including the identification and selection of speakers
  - Developing marketing materials actively promoting and sending out invitations.
  - -Submit final curriculum product to OSD

## Leading Up to Workshop

- Meet with Ft. Stewart (March 13, 2006)
  - Review and refine workshop goals
  - Provide an overview of the curriculum design process
  - Identify planning team members
  - Ascertain a global understanding of the issues and concerns of Ft. Stewart and its surrounding community

## Leading Up to Workshop

Community Assessment (Four Months)
 25 Surveys in Region (April – May, 2006)

- Sent to Mayors, County Administrators, City Managers, County/City Clerks, RDC Executive Directors (Points of Contact for Future Correspondence)
- Counties of Chatham, Liberty, Evans, Tattnall, Wayne, Bryan, Long and Effingham
- Cities of Hinesville, Savannah, Pembroke, Richmond Hill Glennville, Gum Branch, Allenhurst, Flemington, Walthourville, Jesup Ludowici

## **Community Assessment**

# Direct Interviews (May 15 – May 16, 2007)

- Wayne County
  - Nancy Jones County Administrator
  - Franklin Smith Commissioner
  - ♦ James Boykin Commissioner
- City of Glennville
  - ♦ Jean Bridges Mayor
  - Amy Murray City Manager
  - ♦ City Engineer
- Bryan County
  - Waverly (Phil) Jones County Administrator
  - ♦ Dale Dudley Civil Engineer

## **Community Assessment**

Telephone Interviews (May – June, 2006)

- City of Jesup (Mike Deal City Manager)
- Chatham County-Savannah MPC (Tom Thomson Executive Director)
- Frank Murphy (Chair Board of County Commissioners)
- City of Richmond Hill (Mike Melton City Manager)
- Evans County (Caughey Hearn County Administrator)
- City of Hinesville (Billy Edward, City Manager)
- Liberty County (Joey Brown County Administrator)
- Long County (Mike McGowan Vice Chair Board of Commissioners)
- Effingham County (LaMeisha R. Hunter, Planner)
- JLUS briefing (July 25, 2006)
  - Mayors, City Council members, Tattnall and Long County Commissioners, Development Authority Members, Local Press, County and City Staff

## Result from Community Assessment

- Good relationship between the installation and the communities
- Local communities facing growth pressure due to installation but view as a negative thing, future impact to more rural communities
- Few noise complaints, many view it as the "Sounds of Freedom" especially since 9/11
- Communication Good but could be better, better in the past
- JLUS Not aware of the JLUS, to early to assess JLUS from a planning standpoint, recommendations restricting development near fence line could be problem for some counties.

### Day of Workshop

### Attendees

- -51 Participants
- 27 local government participants (representing 7 counties)
- 12 military representatives (10 Ft. Stewart/HAAF)

### Day of Workshop

#### Participating Localities

- Liberty, Chatham, Bryan, Effingham, Evans, Tattnall, and Wayne Counties
- Cities of Hagan, Hinesville, Flemington, Glennville, and Jesup
- County Commissioners and City Mayors, City and County Managers, City and County clerks, Planners, Chief of Police, local Chamber of Commerce reps, Liberty County/municipal (consolidated) planning commission, Chatham County/Savannah MPC reps.

## Workshop Agenda

- Welcome, Purpose
- The Lay of the Land
- Overview of JLUS Process and Recommendations
- Case Study Panel of Collaborative Land Use Approaches – Partnerships, Planning, Legislation, and Funding
- Communication and On-Going Engagement Techniques
- Installation Tour
- Breakouts.

## Break-Out Group Barriers

- Different economic impacts on counties
- Different levels of participation in JLUS
- Different levels of planning capacity, planning, and zoning
- Large geographic area
- Both fear of and complacency about BRAC
- Engaging "right" folks with Counties, Towns, and Base
- General resistance to zoning
- Lack of education and knowledge
- Private property rights
- History of base original land takings

## Break-out Groups Barriers

#### ARMY-SPECIFIC

- JLUS is a community document, but not perceived that way
- Communication gap between JLUS completion and now
- ACUB '08 finding may require local match
- Disconnect between ACUB program expertise (conservation) & required expertise for implementation (land use & planning)

# Break-Out Groups Potential Action Items

- Identify a single point of contact at Ft. Stewart/HAAF; ensure surrounding communities understand Ft. Stewart communication process
- Brief impacted landowners and elected officials on ACUB program and other conservation/financing options for creating buffer lands around Ft. Stewart/HAAF

 Utilize linkages more effectively, i.e. link GA Coastal Plan to Ft. Stewart and JLUS; link better to RDCs in the area; link to DCA training programs, e.g., provide a JLUS module in DCA Training

## Break-Out Groups Potential Action Items

- Provide support for those counties who ask for it
  technical assistance, training, mentoring in planning
- Develop more focused, small area "plans" for JLUS areas of concern with Army assistance
- Help interested counties w/o zoning to institute land use guidelines
- Incorporate recommendations into local regulations where possible
- Periodic updates of JLUS (which requires funding)
- Maneuver licenses to allow military to use private property
- Pursue easements, multiple funding sources

## Break-Out Groups Potential Action Items

- Fort Stewart should evaluate alternative "entrances" or "gateways" to the base that would adjust the economic development potential in other counties that currently do not reap many benefits
- Ft. Stewart and the surrounding communities should share GIS data.
- Develop program with real estate agents to fully educate possible homebuyers about potential conflicts with FS/HAAF. Work with FS/HAAF to get supporting materials to distribute.
- Need Cost of Community Services assessment to show true cost of new development to locality / county.

## Break-Out Groups Proposed Future Forums for Dialog

#### Base cross-functional standing team

 Made of across functions; reports to Commanders, takes up issues, reviews community plans; coordinates installation response

#### Base Community Liaison

– Works with all communities; reports to base leadership; (Model: Marine Community Liaison)

#### Jointly Created Organization

- small staff; ear of communities and base leadership and functions (*Model: Ft. Benning or Sandhills*)

#### Cross-County Advisory Body

- Made up of elected officials & staff from the RDs, counties and municipalities; Informs, educates, shares with Base leadership; Might undertake via consultant actions like the JLUS
- Subgroup of local planners and military master planners

## Evaluations of Workshop

Positive Responses

- Educational
- -Good forum, discussion with others
- Need to continue dialogue

## Evaluations of Workshop

- Most Valuable
  - Tour
  - Breakout sessions
- Least Valuable
  - All Valuable
  - JLUS and Break-out
  - Communication

## **Evaluation of Workshop**

- Should this workshop be offered in the future?
  - All said yes (hosted by who, and how often?)
  - -Issues

 Same topics, topics with regional impact, move JLUS forward with roles formalized, available tools

## **Evaluations**

- Other comments or suggestions,
  - e.g., length of workshop? (One day, Two-Day maximum)
  - Review and state purpose in breakouts
  - More Army Representation
  - Explore specific ways to sustain program regardless of turn over of both military and civil leaders
  - Would be helpful if military (DOD) would help decide or make suggestions on what they want county/city to do; easier format to take back to council/commissioners

## Next Steps for Region

- Provide a briefing of workshop recommendations to the Garrison Commander.
- Ft. Stewart/HAAF should prepare a recommended action plan indicating the specific actions the installation intends to implement over the next 6 – 12 month period. Hold a briefing with workshop participants to review the action plan and revise accordingly based upon comments received.
- Make sure Garrison Commanders understand that no action after the workshop will worsen installation relations with the surrounding communities

## Next Steps for Region

- The Army, consistently educate jurisdictions on the value of the JLUS (i.e. go to their County commission meetings, etc.)
- A regional entity (e.g. Regional Development Commission or other organization) should be funded to provide support <u>after</u> the OEA JLUS funding is spent
- Need more communication to interest-based groups and associations to maintain continuity and information flow, especially in more rural counties.
- Propose a mechanism for outreach that goes beyond Army staff (perhaps similar to the Fort Benning Futures Partnership or a "Fort Stewart-Hunter AAF Friends Group)
- Integrate Ft. Stewart/Hunter AAF into Planning Process (next slide)

## Integrate Installation into Planning Processes

- Low hanging fruit' to accomplish this goal:
  - A JLUS module should be incorporated into DCA's training program
  - Ft. Stewart should be represented on the Regional Coastal Georgia Comprehensive Planning committee Ft. Stewart should also have their master plan considered as part of this comprehensive planning effort.
  - Townsend Bombing Range should also be included in the Regional Coastal Georgia Comprehensive Plan.
  - Ft. Stewart should provide an annual briefing during the ACCG/GMA meeting.
  - Ft. Stewart should work with the RDC to participate in periodic regional impact meetings
  - Expand grants program and partner with local governments funding could be used for coordination. RDC was particularly interested in the expanded grants program.

### Next Steps For Future Workshop

- To the extent possible, have either the Garrison Commander or Deputy Garrison Commander present throughout the duration of the workshop
- Invite military master planners to participate in the workshop
- Increase the overall number of military personnel present at the workshop and make number clear to the installation
- During the kick-off meeting at an installation, assess the scale the installation wishes to operate, i.e., regional or county by county.
- Maintain the tour as it was an excellent representation of military expertise and training requirements;
- Maintain 2-day length of workshop.
- Conclude workshop with overview of recommended action items.

## **Contact Information**

 <u>www.naco.org/techassistance</u>
 James Davenport, 202-661-8807 jdavenport@naco.org