

# The Defense Cost & & Resource Center

#### Ron Lile February 2003



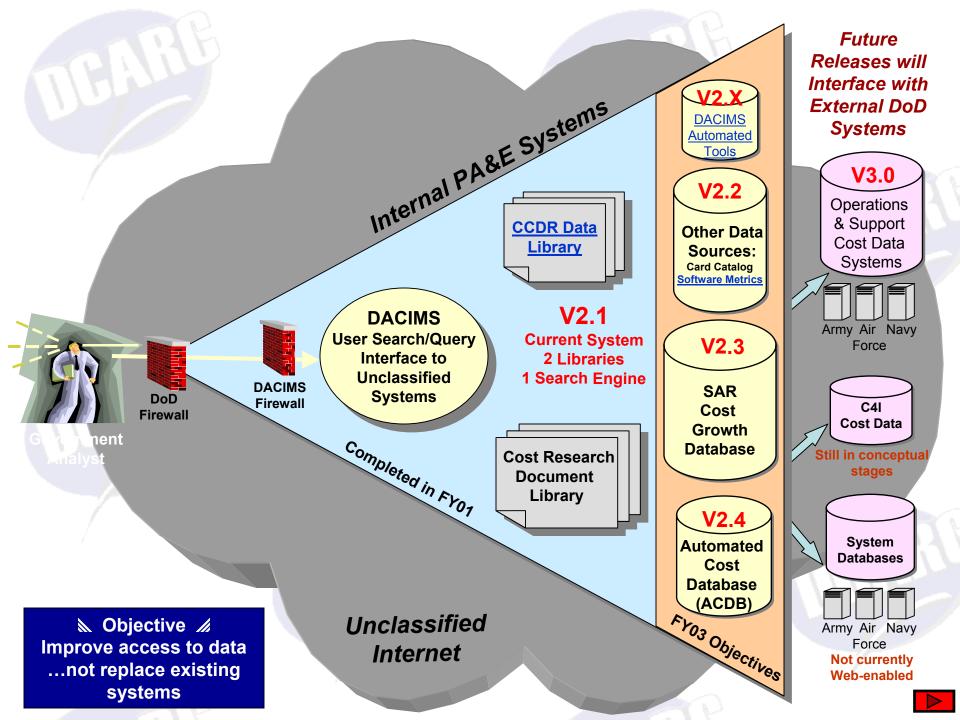


Defense Cost and Resource Center - Enhancing DoD Cost Analysis

# **Our Mission & Vision**

Become THE comprehensive, readily usable, secure, high quality source of weapon system cost information for DoD analysts

One-stop shop for cost analysts

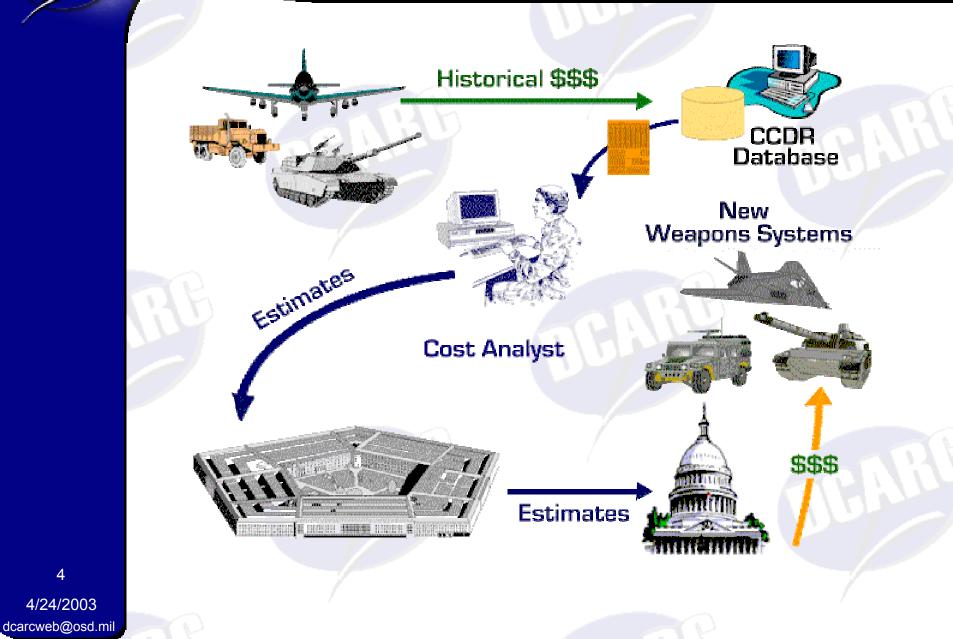


# DCARC

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#### **CCDRs and the Acquisition Process**





# History of DoD Cost Reporting

**Non-Standardized Reporting** 

↓ 1942 - Aeronautical Manufacturers' Planning Reports (AMPR)

4 1958 - Missile Manufacturers' Planning Reports (MMPR)

1959 - Missile Manufacturers' Support Equipment Planning Reports ((MMSEPR)

Early Standardized Reporting

4 1962 - Defense Contractors' Planning Reports (DCPR)

↓ 1970 - Procurement Information Reports (PIR)

**Current Reporting Requirements** 

↓ 1970 - Cost Performance Reports
 ↓ 1973 - Contractor Cost Data Reports (CCDR)
 ↓ 1996 - CCDR Reengineering Effort Began
 1940 1950 1960 1970 1980 1990 2000



# **CCDR Mission & Objectives**

- Mission
  - To collect historical Major Defense Acquisition Program cost data in a joint service environment and make those data available for use by authorized government analysts to estimate the cost of ongoing and future government programs, particularly DoD weapon systems.
- Objectives
  - Make CCDR reporting as inexpensive and least disruptive as possible for contractors.
  - Provide wide availability of CCDR data to legitimate government users.
  - Maintain integrity and accuracy of data collected.
  - Improve quality of data reported by industry.

#### **Primary Objective:**

Ensure that DoD cost estimates provided to senior management reflect as accurately as possible DoD's cost experience.



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#### **Before and After Re-engineering**



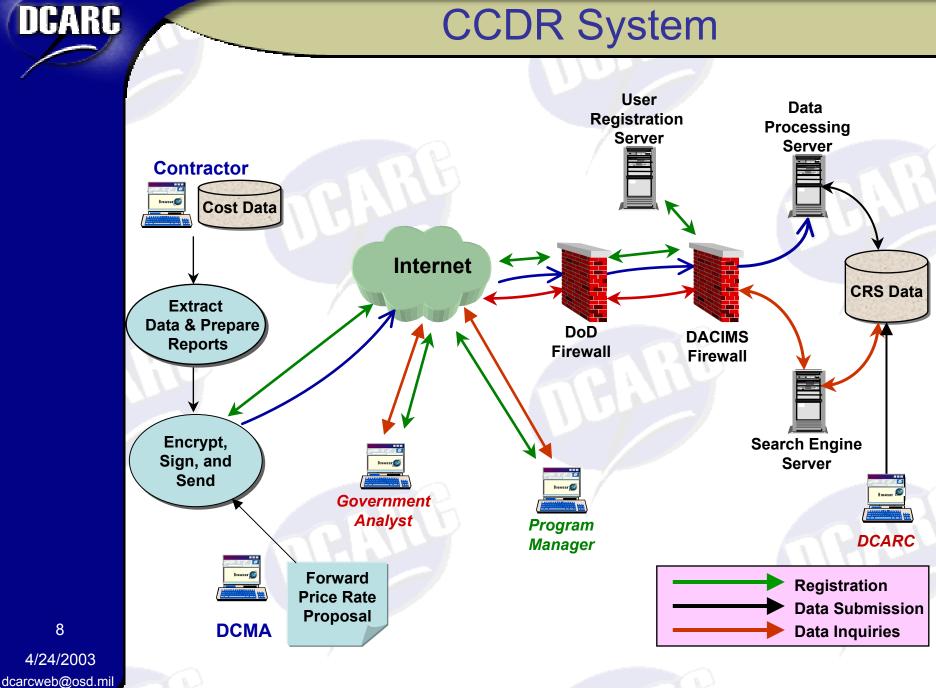
#### 36,000 Paper Records



Fully Automated, Content Searchable Database

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#### **CCDR** System





#### CCDR Library As of January 21, 2003

MIL HDBK 881 Category	# of Reports
Aircraft	17761
Missile	13311
Electronic/Automated Software	4810
Space	1570
Ordnance	816
Surface Vehicle	601
Ship	73
Other	441
Grand Total	39383



# **Current Data Collection Efforts**

As of January 23, 2003

Currently 96 programs being tracked

- Not shown: Pre-MDAP (10), Post-MDAP (6), Pre-MS B (7)

ACTIVE PROGRAMS	PLANS IN PROGRESS	APPROVED PLANS NO DATA COLLECT	PROGRAMS WITH NO PLANS	PROGRAMS WITH WAIVERS
AESA AV-8B REMANUFACTURE B-1 CMUP B-2A BLACKHAWK UPGRADE BMDS C-130 AMP C-5 RERP CEC CH-47F COMANCHE DD(X) E-2C REPRODUCTION F/A-18 E/F F-22 F414 ENGINE FBCB2 FMTV JSF JSTARS LONGBOW HELLFIRE MH-60S NAVSTAR GPS SMART-T TAC TOMAHAWK THAAD	AAAV ABRAMS UPGRADE ATACMS BAT BRADLEY UPGRADE F135 ENGINE F136 ENGINE GLOBAL HAWK GMLRS HIMARS STRYKER JAVELIN JSOW JTRS CLUSTER I LPD-17 MEADS PATRIOT PAC-3 T406 ENGINE USMC H-1 UPGRADE V-22	AAAV AEHF AWACS RSIP (E-3) LONGBOW APACHE MCS (ATCCS) MINUTEMAN III GRP NPOESS SBIRS-HIGH T700 ENGINE	AIM-9X AMRAAM ATIRCM/CMWS F402 ENGINE GBS GPS OCS JSIMS LAND WARRIOR MH-60R MILSTAR MINUTEMAN III PRP NESP SM-2 T55 ENGINE TRIDENT II	C-130J C-17A CHEM DEMIL EELV JASSM JDAM JPATS MIDS-LVT NAS WGS
25	16	8	15	10

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#### Summary

- Over 90% of all Programs are non-compliant due to the following:
  - Program versus Contract Plans
    - Most Programs develop only contract plans
    - GFE contracts (Engines, Cockpits, etc) omitted from CCDR requirements
  - Subcontract Plans
    - Prime contractors do not roll down CCDR requirements
  - Program Managers
    - Do not submit CCDR Plans and/or WBS dictionaries with CARDs
    - Do not forward RFP CCDR requirements language to DCARC
    - CDRLs and WBS dictionaries are not forwarded to DCARC
    - CCDRs are approved by Program Office prior to DCARC validation
  - Defense Contracting Officials
    - Release RFP without CCDR requirements
    - Omit or delete CCDR Requirements from contracts
    - Allow Contractor formatted reporting
    - Require no approval of CCDRs
  - Organizational Consistency
    - Reporting not consistent with various contractor locations



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# **DoD Acquisition Policy**

- DoDD 5000.1 "Defense Acquisition System"
- DoDI 5000.2 "Operation of the Defense Acquisition System"
- DoD 5000.2-R "Mandatory Procedures for Major Defense Acquisition Programs (MDAPs) and Major Automated Information Systems (MAIS)"

- Interim Guidance contains requirements for
  - ICE, CAIG, CCDR, Software Metrics, AOA



# **CCDR Requirements**

- Required on all ACAT I Programs
  - Required on all contracts and subcontracts greater than \$50M (FY02)
  - Required on high-risk or high interest contracts between \$7M-\$50M (FY02)
- 1921-2 (Progress Curve Report) Required only for high quantity or high risk from Phase A (Concept and Technology Development) through LRIP in Phase C



# **Guidance - Implementing Policy**

- DoD 5000.4 "OSD Cost Analysis Improvement Group (CAIG)"
- DoD 5000.4-M-1 The OCOR Manual
- MIL-HDBK-88
  Work Breakdown Structures







### Software Metrics Data

- Cost community needs historical data on software intensive systems to develop credible estimates of future similar systems
- Proposed to collect software data on all contracts within Acquisition Category (ACAT I) with software content that is expected to exceed \$25 million (FY 2002\$)
- Software data contains four basic metrics: size, labor resources, schedule, and quality
- Coordinated with government (cost centers and various PMs) and industry
- Effective on all applicable ACAT I contracts (or contract mods) after October 30, 2002

Interim Guidance: Added Software Metrics



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# **DACIMS 2.X Tools**

- Cost Information Resource Tracking System (CIRTS)
  - Relational database architecture complete
  - Reports capability complete
  - Populating with data
- Validation Tool
  - Version 1.0 ready
    - Limited mathematical checks
  - Version 2.0 in development
    - Complete metadata and mathematical checks
- Pre-Processor
  - New version in development
  - Manual entry and Batch loads
  - Output in Standard Format
  - Validation tool integral part
- User Surveys



#### **Business Process Review**

- Purpose
  - understand the existing process
  - identify recommendations, if needed, to improve the process
  - implement system to track and monitor the process
- Approach
  - interview functional experts to identify:
    - "as is" and "to be" processes
    - nonrecurring tasks and related schedule and resources
  - document results
  - identify areas for improvement
  - plan and implement recommendations

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#### **Types of Activities**

- Analyses
  - developing CCDR Plans
  - receiving and validating CCDR Reports
  - other activities
- Automation
  - developing hardware and software requirements
  - software development, testing, and acceptance
- Support
  - register DACIMS users
  - provide customer support
  - DACIMS computer support
- Policy and Training
  - lead policy discussions
  - provide training



# **Developing CCDR Plans**

- "As is" process:
  - primarily reactive: plans are developed late in the process
  - when proactive, prepares program/contract plan
- "To be" process:
  - develop and implement a semi-automated tracking system:
    - Ensure plans are in place for inclusion in RFPs
  - close coordination with CAIG, USD/AT&L and Service SAE
    - provide early identification of programs and CCDR requirements

# **Executing CCDR Plans**

- "As is" Process
  - multiple formats, and several different transmission means
  - difficult to be checked for compliance
  - no standard notification procedures
- "To be" Process
  - develop and implement a semi-automated tracking system:
    - include event dates, plan reporting requirements, and program status
    - automatic notification of acceptance, rejections, and data availability
  - stream line plan/report formats and transmission paths
  - expand automated validation beyond mathematical calculations

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- Policy/Training
- "As is" Process
  - informally established and not coordinated with all stakeholders
    - training requirements, course content, target audience, and schedule
  - *limited* internal training
  - strategic planning and marketing have been ad hoc and limited
  - responsible for WBS-based reporting *without* policy responsibility
- "To be" Process
  - systematically develop and implement training program
    - survey stakeholders
    - expand delivery methods (e.g., computer based, DAU)
  - develop and implement strategic and marketing plans
  - coordinate with USD/AT&L to transfer WBS policy responsibility



## **Key Focus Group Issues**

- CCDR planning and reporting issues
- Interim DoD Directive 5000 guidance including new software metrics reporting requirements beginning October 30, 2002
- New CCDR tools and electronic reporting
- Revised CCDR report formats and the new CCDR Manual
- CCDR data access for support contractors





# **CCDR Reporting Summary**

- Past and current practices
  - CCDR submitted in many formats and paths:
  - CCDRs submitted to various Gov't agencies instead of DCARC
- Current Process isn't standardized
- Events forcing change
  - Some are out of our control
- Need to consolidate data submission paths & formats
  - One or two formats
  - One or two paths
- Recognize the need for a phase-in period
  - individually negotiated time frame



# **CCDR Manual Summary**

- Schedule
  - March 12th: revised draft manual will be posted to web site
  - April 1st: FG comments deadline
  - April 30th: Formal coordination begins
  - June 1st: approved manual on web site
  - June 1st: forms and manual become effective
- Changes:
  - Manual language has been strengthened
  - Documents significant policy changes including
  - Mandatory electronic reporting for new plans and reports
  - Separate program, contract, and subcontract plans must be prepared and submitted to CAIG for approval
  - Subcontractors must report directly to DCARC
  - Implementation of new DD Form 1921-1 effective on October 1, 2003



### **CCDR Data Access Summary**

- Current access for Support Contractors is limited
  - Memo from government agency
  - Requires NDAs from each material developer
  - Language in statement of work
  - No internet access; Data on CD
  - GC approved
- Government continues to outsource much of its estimating
- Possible changes
  - Stronger CCDR language in statement of work
  - List of support contractors and specific work
  - Restricted and monitored internet access from government computers
  - Get GC buy in



# 2003 Training Schedule

- Los Angeles February 26
- Dallas/Ft Worth Late March
- Boeing (Chicago)
- Ft Monmouth, NJ April
- Raytheon (Boston)
- Dayton, OH
- Washington, DC
- TACOM
- Northrop Grumman TBD
- April 9-11 April 23-24 May 7-8 June 5-6 July 9-10

TBD

### Where We Are Today

- Launched in directions that are beneficial and consistent with our core mission and our vision
  - Entire team is committed to both our mission and vision; also committed to continuous re-engineering
- Some weaknesses in current execution
  - Developing CCDR plans and monitoring compliance
  - Visibility to systems commands and program offices
- Other challenges
  - Resource constraints
    - Primarily people
  - Technical risk

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