

The Defense Cost & & Resource Center

Ron Lile February 2003



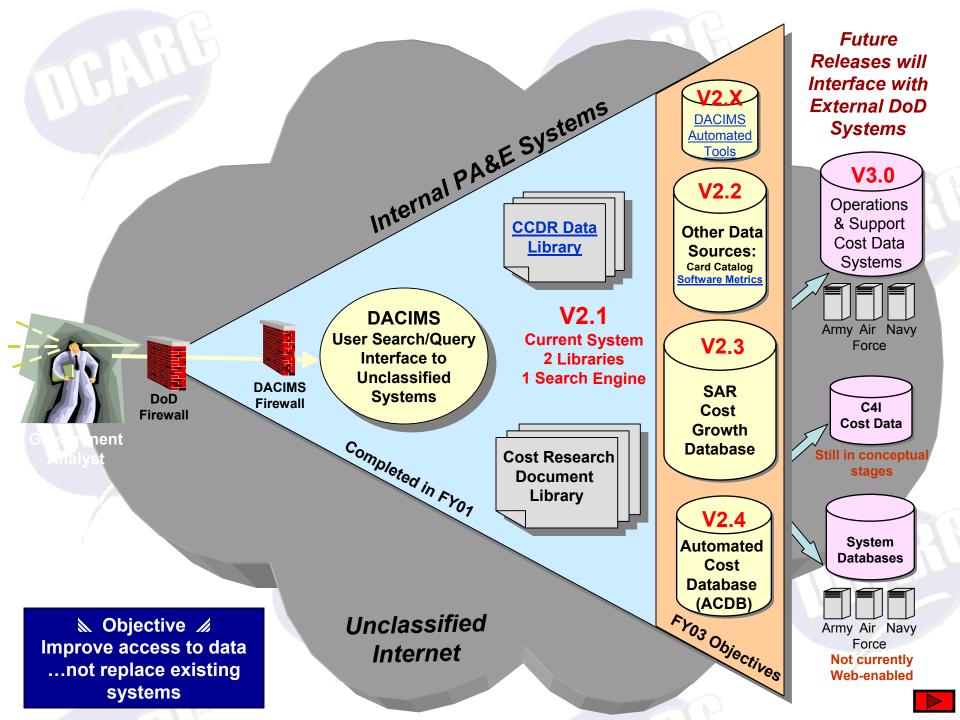


Defense Cost and Resource Center - Enhancing DoD Cost Analysis

Our Mission & Vision

Become THE comprehensive, readily usable, secure, high quality source of weapon system cost information for DoD analysts

One-stop shop for cost analysts

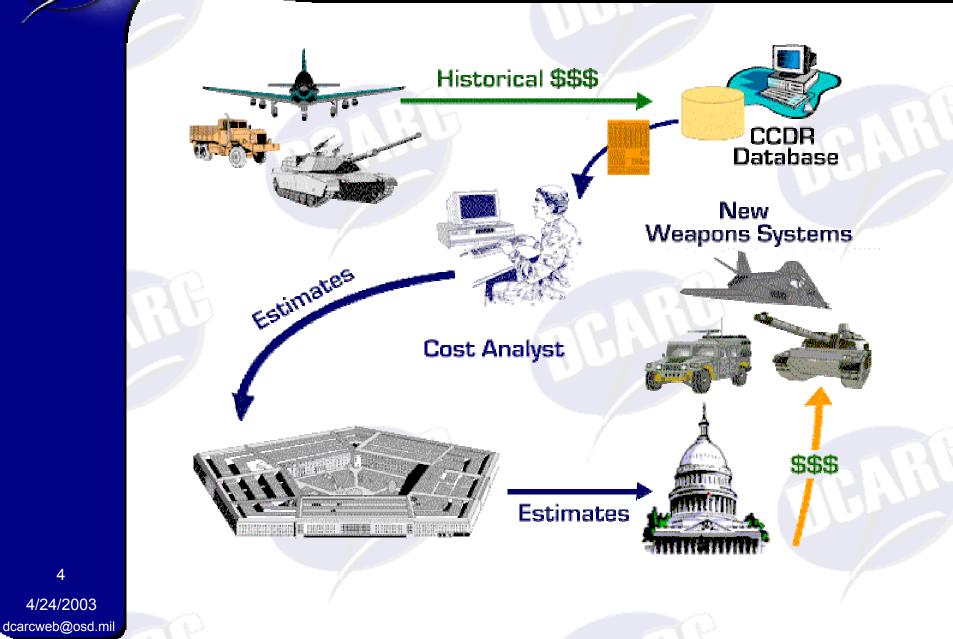


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CCDRs and the Acquisition Process





History of DoD Cost Reporting

Non-Standardized Reporting

↓ 1942 - Aeronautical Manufacturers' Planning Reports (AMPR)

4 1958 - Missile Manufacturers' Planning Reports (MMPR)

1959 - Missile Manufacturers' Support Equipment Planning Reports ((MMSEPR)

Early Standardized Reporting

4 1962 - Defense Contractors' Planning Reports (DCPR)

↓ 1970 - Procurement Information Reports (PIR)

Current Reporting Requirements

↓ 1970 - Cost Performance Reports
 ↓ 1973 - Contractor Cost Data Reports (CCDR)
 ↓ 1996 - CCDR Reengineering Effort Began
 1940 1950 1960 1970 1980 1990 2000



CCDR Mission & Objectives

- Mission
 - To collect historical Major Defense Acquisition Program cost data in a joint service environment and make those data available for use by authorized government analysts to estimate the cost of ongoing and future government programs, particularly DoD weapon systems.
- Objectives
 - Make CCDR reporting as inexpensive and least disruptive as possible for contractors.
 - Provide wide availability of CCDR data to legitimate government users.
 - Maintain integrity and accuracy of data collected.
 - Improve quality of data reported by industry.

Primary Objective:

Ensure that DoD cost estimates provided to senior management reflect as accurately as possible DoD's cost experience.



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Before and After Re-engineering



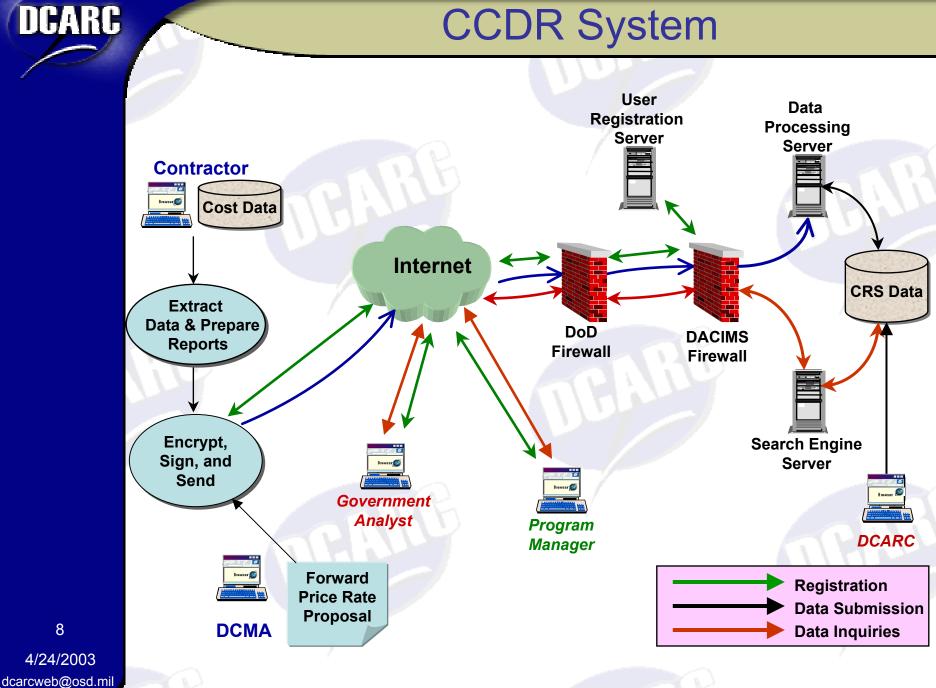
36,000 Paper Records



Fully Automated, Content Searchable Database

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CCDR System





CCDR Library As of January 21, 2003

MIL HDBK 881 Category	# of Reports
Aircraft	17761
Missile	13311
Electronic/Automated Software	4810
Space	1570
Ordnance	816
Surface Vehicle	601
Ship	73
Other	441
Grand Total	39383



Current Data Collection Efforts

As of January 23, 2003

Currently 96 programs being tracked

- Not shown: Pre-MDAP (10), Post-MDAP (6), Pre-MS B (7)

ACTIVE PROGRAMS	PLANS IN PROGRESS	APPROVED PLANS NO DATA COLLECT	PROGRAMS WITH NO PLANS	PROGRAMS WITH WAIVERS
AESA AV-8B REMANUFACTURE B-1 CMUP B-2A BLACKHAWK UPGRADE BMDS C-130 AMP C-5 RERP CEC CH-47F COMANCHE DD(X) E-2C REPRODUCTION F/A-18 E/F F-22 F414 ENGINE FBCB2 FMTV JSF JSTARS LONGBOW HELLFIRE MH-60S NAVSTAR GPS SMART-T TAC TOMAHAWK THAAD	AAAV ABRAMS UPGRADE ATACMS BAT BRADLEY UPGRADE F135 ENGINE F136 ENGINE GLOBAL HAWK GMLRS HIMARS STRYKER JAVELIN JSOW JTRS CLUSTER I LPD-17 MEADS PATRIOT PAC-3 T406 ENGINE USMC H-1 UPGRADE V-22	AAAV AEHF AWACS RSIP (E-3) LONGBOW APACHE MCS (ATCCS) MINUTEMAN III GRP NPOESS SBIRS-HIGH T700 ENGINE	AIM-9X AMRAAM ATIRCM/CMWS F402 ENGINE GBS GPS OCS JSIMS LAND WARRIOR MH-60R MILSTAR MINUTEMAN III PRP NESP SM-2 T55 ENGINE TRIDENT II	C-130J C-17A CHEM DEMIL EELV JASSM JDAM JPATS MIDS-LVT NAS WGS
25	16	8	15	10

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Summary

- Over 90% of all Programs are non-compliant due to the following:
 - Program versus Contract Plans
 - Most Programs develop only contract plans
 - GFE contracts (Engines, Cockpits, etc) omitted from CCDR requirements
 - Subcontract Plans
 - Prime contractors do not roll down CCDR requirements
 - Program Managers
 - Do not submit CCDR Plans and/or WBS dictionaries with CARDs
 - Do not forward RFP CCDR requirements language to DCARC
 - CDRLs and WBS dictionaries are not forwarded to DCARC
 - CCDRs are approved by Program Office prior to DCARC validation
 - Defense Contracting Officials
 - Release RFP without CCDR requirements
 - Omit or delete CCDR Requirements from contracts
 - Allow Contractor formatted reporting
 - Require no approval of CCDRs
 - Organizational Consistency
 - Reporting not consistent with various contractor locations



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DoD Acquisition Policy

- DoDD 5000.1 "Defense Acquisition System"
- DoDI 5000.2 "Operation of the Defense Acquisition System"
- DoD 5000.2-R "Mandatory Procedures for Major Defense Acquisition Programs (MDAPs) and Major Automated Information Systems (MAIS)"

- Interim Guidance contains requirements for
 - ICE, CAIG, CCDR, Software Metrics, AOA



CCDR Requirements

- Required on all ACAT I Programs
 - Required on all contracts and subcontracts greater than \$50M (FY02)
 - Required on high-risk or high interest contracts between \$7M-\$50M (FY02)
- 1921-2 (Progress Curve Report) Required only for high quantity or high risk from Phase A (Concept and Technology Development) through LRIP in Phase C



Guidance - Implementing Policy

- DoD 5000.4 "OSD Cost Analysis Improvement Group (CAIG)"
- DoD 5000.4-M-1 The OCOR Manual
- MIL-HDBK-88
 Work Breakdown Structures







Software Metrics Data

- Cost community needs historical data on software intensive systems to develop credible estimates of future similar systems
- Proposed to collect software data on all contracts within Acquisition Category (ACAT I) with software content that is expected to exceed \$25 million (FY 2002\$)
- Software data contains four basic metrics: size, labor resources, schedule, and quality
- Coordinated with government (cost centers and various PMs) and industry
- Effective on all applicable ACAT I contracts (or contract mods) after October 30, 2002

Interim Guidance: Added Software Metrics



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DACIMS 2.X Tools

- Cost Information Resource Tracking System (CIRTS)
 - Relational database architecture complete
 - Reports capability complete
 - Populating with data
- Validation Tool
 - Version 1.0 ready
 - Limited mathematical checks
 - Version 2.0 in development
 - Complete metadata and mathematical checks
- Pre-Processor
 - New version in development
 - Manual entry and Batch loads
 - Output in Standard Format
 - Validation tool integral part
- User Surveys



Business Process Review

- Purpose
 - understand the existing process
 - identify recommendations, if needed, to improve the process
 - implement system to track and monitor the process
- Approach
 - interview functional experts to identify:
 - "as is" and "to be" processes
 - nonrecurring tasks and related schedule and resources
 - document results
 - identify areas for improvement
 - plan and implement recommendations

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Types of Activities

- Analyses
 - developing CCDR Plans
 - receiving and validating CCDR Reports
 - other activities
- Automation
 - developing hardware and software requirements
 - software development, testing, and acceptance
- Support
 - register DACIMS users
 - provide customer support
 - DACIMS computer support
- Policy and Training
 - lead policy discussions
 - provide training



Developing CCDR Plans

- "As is" process:
 - primarily reactive: plans are developed late in the process
 - when proactive, prepares program/contract plan
- "To be" process:
 - develop and implement a semi-automated tracking system:
 - Ensure plans are in place for inclusion in RFPs
 - close coordination with CAIG, USD/AT&L and Service SAE
 - provide early identification of programs and CCDR requirements

Executing CCDR Plans

- "As is" Process
 - multiple formats, and several different transmission means
 - difficult to be checked for compliance
 - no standard notification procedures
- "To be" Process
 - develop and implement a semi-automated tracking system:
 - include event dates, plan reporting requirements, and program status
 - automatic notification of acceptance, rejections, and data availability
 - stream line plan/report formats and transmission paths
 - expand automated validation beyond mathematical calculations

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- Policy/Training
- "As is" Process
 - informally established and not coordinated with all stakeholders
 - training requirements, course content, target audience, and schedule
 - *limited* internal training
 - strategic planning and marketing have been ad hoc and limited
 - responsible for WBS-based reporting *without* policy responsibility
- "To be" Process
 - systematically develop and implement training program
 - survey stakeholders
 - expand delivery methods (e.g., computer based, DAU)
 - develop and implement strategic and marketing plans
 - coordinate with USD/AT&L to transfer WBS policy responsibility



Key Focus Group Issues

- CCDR planning and reporting issues
- Interim DoD Directive 5000 guidance including new software metrics reporting requirements beginning October 30, 2002
- New CCDR tools and electronic reporting
- Revised CCDR report formats and the new CCDR Manual
- CCDR data access for support contractors





CCDR Reporting Summary

- Past and current practices
 - CCDR submitted in many formats and paths:
 - CCDRs submitted to various Gov't agencies instead of DCARC
- Current Process isn't standardized
- Events forcing change
 - Some are out of our control
- Need to consolidate data submission paths & formats
 - One or two formats
 - One or two paths
- Recognize the need for a phase-in period
 - individually negotiated time frame



CCDR Manual Summary

- Schedule
 - March 12th: revised draft manual will be posted to web site
 - April 1st: FG comments deadline
 - April 30th: Formal coordination begins
 - June 1st: approved manual on web site
 - June 1st: forms and manual become effective
- Changes:
 - Manual language has been strengthened
 - Documents significant policy changes including
 - Mandatory electronic reporting for new plans and reports
 - Separate program, contract, and subcontract plans must be prepared and submitted to CAIG for approval
 - Subcontractors must report directly to DCARC
 - Implementation of new DD Form 1921-1 effective on October 1, 2003



CCDR Data Access Summary

- Current access for Support Contractors is limited
 - Memo from government agency
 - Requires NDAs from each material developer
 - Language in statement of work
 - No internet access; Data on CD
 - GC approved
- Government continues to outsource much of its estimating
- Possible changes
 - Stronger CCDR language in statement of work
 - List of support contractors and specific work
 - Restricted and monitored internet access from government computers
 - Get GC buy in



2003 Training Schedule

- Los Angeles February 26
- Dallas/Ft Worth Late March
- Boeing (Chicago)
- Ft Monmouth, NJ April
- Raytheon (Boston)
- Dayton, OH
- Washington, DC
- TACOM
- Northrop Grumman TBD
- April 9-11 April 23-24 May 7-8 June 5-6 July 9-10

TBD

Where We Are Today

- Launched in directions that are beneficial and consistent with our core mission and our vision
 - Entire team is committed to both our mission and vision; also committed to continuous re-engineering
- Some weaknesses in current execution
 - Developing CCDR plans and monitoring compliance
 - Visibility to systems commands and program offices
- Other challenges
 - Resource constraints
 - Primarily people
 - Technical risk

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