

#### Defense Systems Acquisition Management Course July 18, 2007

#### Mr. Bob Baker Deputy Director, Plans and Programs Office of Director, Defense Research and Engineering

## If a great technology is developed in the lab but no one uses it, does it make a difference ....

-1000

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#### DoD S&T Has Developed Technologies That Changed Warfighting



Stealth

- Disruptive technologies resulting from technology push:
  - Internet
  - GPS
  - Night vision
  - Lasers
  - Stealth
  - Predator
  - Global Hawk -
- None of these emerged fromrequirementsAdvanced Optics

**Night Vision** 

dominant UA capability

All provided

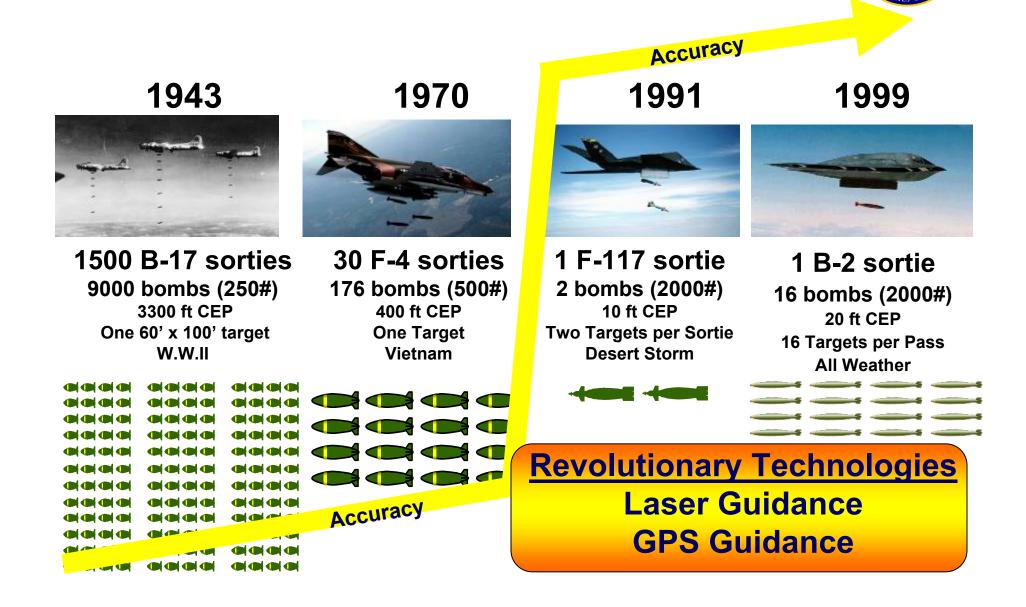




Yesterday's Investment in S&T Provided Today's Capability Advantage

and Lasers

### **Air Armament Transformation**



### **B-2 Drop of 80 JDAMs**





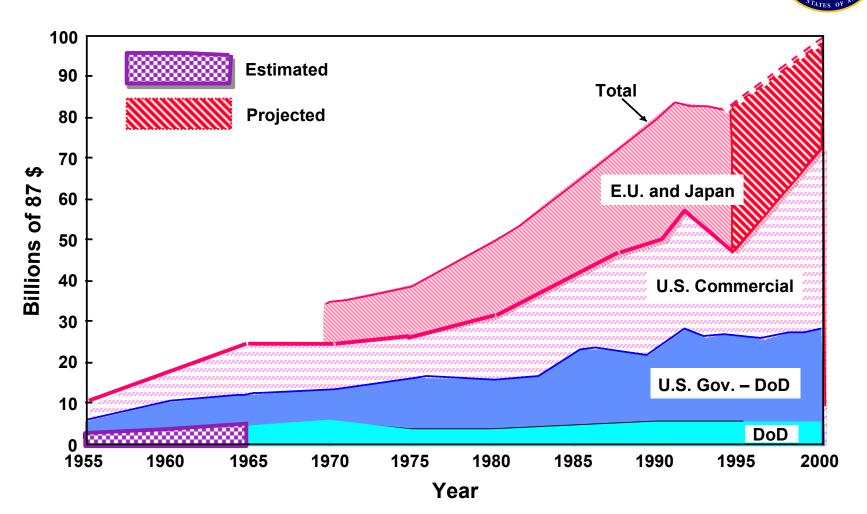
#### Sep 10, 2003: Precisely Struck 80 Different Targets in One 22 Second Pass

## Outline

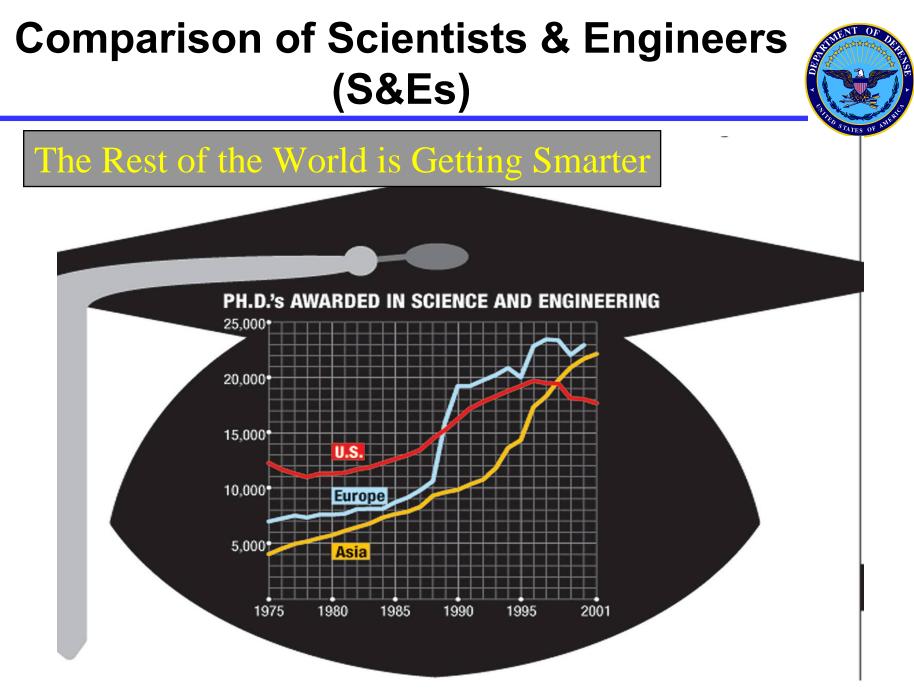


- The Need to Focus on Technology Transition Issues
- Capabilities Based Acquisition
- Focus of the DoD S&T Program
- Technology Transition Thrusts and Opportunities
- Service Focus Areas
- Technology Readiness Assessments

#### U.S. and Worldwide Research Base Since WWII



Source: Report of the Defense Science Board Task Force on the Technology Capabilities of Non-DoD Providers; June 2000; Data provided by the Organization for Economic Cooperation and Development & National Science Foundation



Source: Money Magazine

# Percentage of 24-year-olds with a Science or Engineering Degree



Finland	13.2%		
Taiwan		11.1%	
South Korea		10.9%	
United Kingdom		10.7%	
Japan	8.0	)%	
Germany	6.6%		
Switzerland	6.5%		
United States	5.7%		

Source: Money Magazine, Oct 2004, pg 124

### The Globalization of S&T



"In 2001, India graduated almost a million more students from college than the United States did. China graduates twice as many students with bachelor's degrees as the U.S., and they have six times as many graduates majoring in engineering. In the international competition to have the biggest and best supply of knowledge workers, America is falling behind."

"The World is Flat", Friedman, 2005

China's Gross Domestic Product is now 2<sup>nd</sup> in the world to the U.S. China had 15 companies on Forbes Global 500 list in 2004, up by 4 from the 2003 rankings.

India had only 1 company on the Global 500 in 2003. In 2004, there are 4 Indian companies.

IBM Global Services India unveiled its global delivery centre in Hyderabad on June 14, 2005, the fifth IBM center in India.

" 14 of the top 25 IT Companies are based in Asia—6 of 25 are based in the US" March 27, 2006 IS NEWS and World Report

For the first time ever, all members of China's Politburo Standing Committee, the highest tier within the Communist Party, are cardcarrying engineers.

## The Pace of Technology Development





**Computing doubles every 18 months** 

"Storage Law"

Storage doubles every 12 months

#### **Defense Acquisition Pace**

F-22	Milestone I:	Oct 86	IOC:	Dec 05*
Comanche	Milestone I:	Jun 89	IOC:	Sep 09

\* Computers at IOC are 2,000 X faster, hold 130,000 X bits of information than they did at MS I

Technology growth is non-linear... Acquisition path has been linear

### Trends



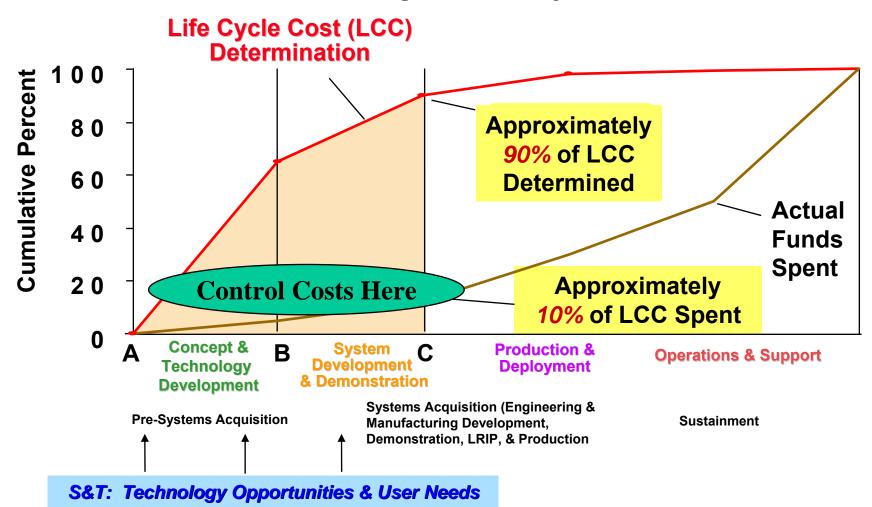
- International Science and Technology
- Globalization
- Intellectual Capital Advantage of the US
- Pace of Technology Development
- Disruptive Technology

Net Equation—Uncertainty Increasing Intellectual Advantage of US Declining US Needs to Make Changes

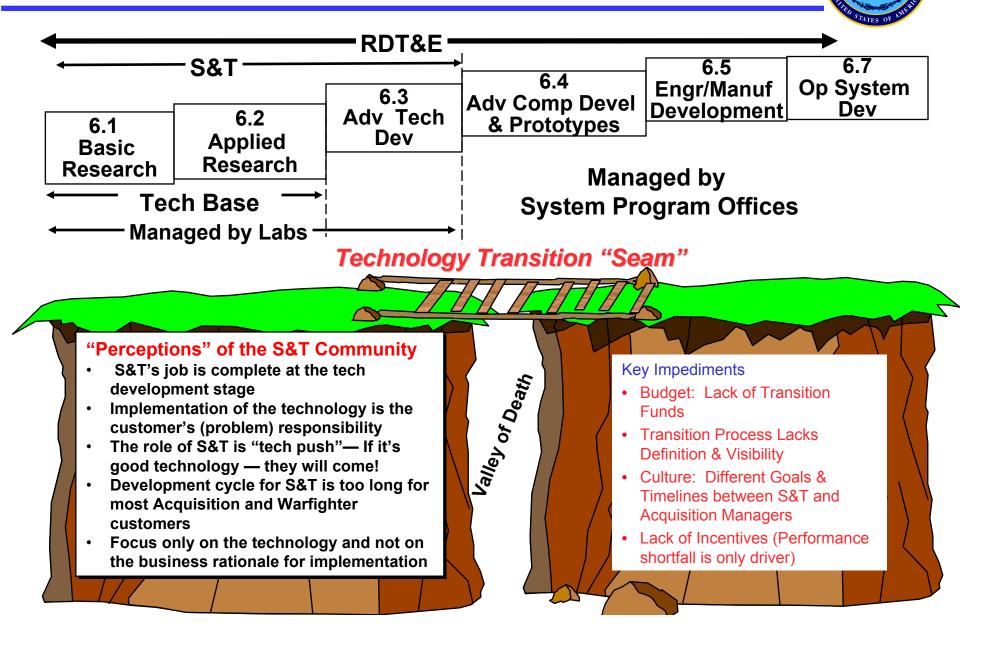
### The Need to Transition Technology Early



Acquisition Community is Focused on Cost Reduction Throughout Life Cycle



#### The Challenge of Technology Transition



## Outline



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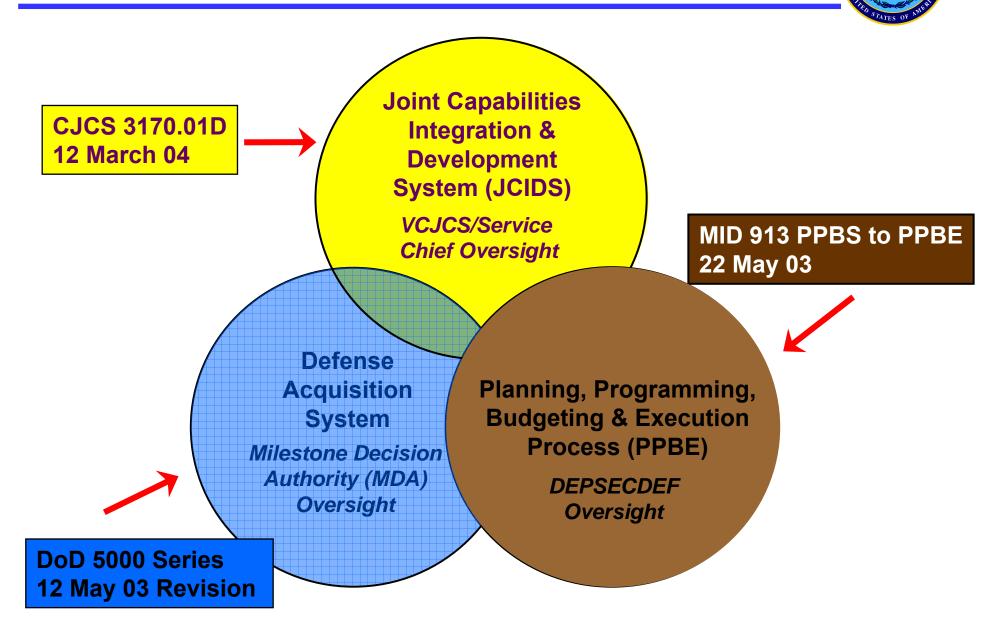
### **US Capabilities-Based Planning**





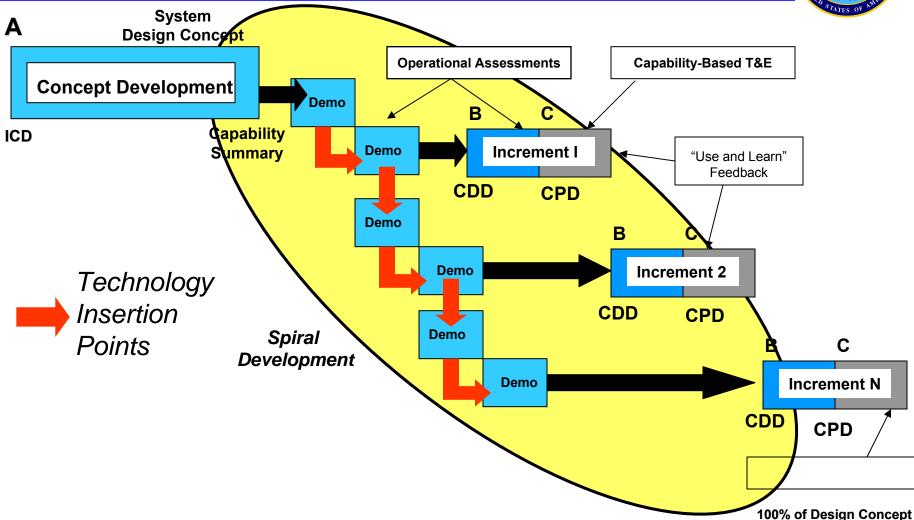
"A central objective of the Quadrennial Defense Review was to shift the basis of defense planning from a "threatbased" model that has dominated thinking in the past, to a "capabilitiesbased" model for the future. This capabilities-based model focuses more on how adversaries might fight, rather than specifically whom the adversary might be or where a war might occur. It recognizes that it is not enough to plan for large conventional wars in distant theaters. Instead the United States must identify the capabilities required to deter and defeat adversaries who will rely on surprise, deception, and asymmetric warfare to achieve their objectives."

### Acquisition Decision Support Systems Were Transformed



### Evolutionary Acquisition and Spiral Development





#### **Every Spiral Should Enhance Capability**

#### **New Planning Process** Old New Integrated by **Strategic Policy** Combat. Cdrs. Guidance **Systems Joint Operating Concepts Joint Functional Concepts Integrated Architectures Requirements Service Operating Concepts/Capabilities Joint Capabilities** Bottom up, stovepiped **Systems Driven Capabilities Driven**

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### **DDR&E** Vision



Develop Technology to Defeat Any Adversary on Any Battlefield



**DDR&E Priorities for CY 2007** 

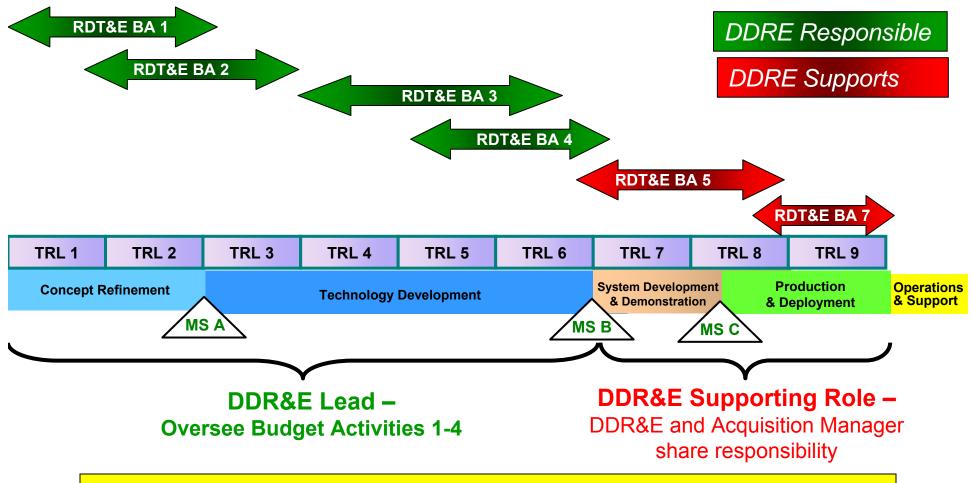


- Support Global War on Terrorism
- Support Urban Operations Capabilities
- Support WMD Detection & Response Capabilities
- Develop Transformational Power & Energy Technologies
- Develop Manufacturing Technologies
- Enhance Technology Transition
- Enhance National Security S&E Workforce

### The "Domain" of DDRE



#### DDR&E's role in the Acquisition Life Cycle



Spiral development provides opportunities for technology insertion at multiple points during the life cycle.

## Strategic Framework

- US National Security Strategy (March 2006) set national imperative to continue the war on terrorism
- 2006 Quadrennial Defense Review also restated the need for DoD to balance its capabilities across four categories of challenges:
  - Traditional
  - Irregular
  - Catastrophic > Transformational
  - Disruptive





### National Defense Strategy— Types of Programs Needing Technology



Hiaher

#### <u>Irregular</u>

- Language Translation
- Cultural Awareness
- Combating Terrorism
- Small Unmanned Aerial Vehicles
- Rapid Terrain Mapping
- Constant Surveillance

Lower

#### **Traditional**

- Conventional Ground, Sea, and Air Vehicles
- Standard Weapons
- Precision Weapons
- Stand Alone (Single Service) Command & Control Systems

#### Higher Catastrophic

- Ballistic and Cruise Missile Defense
- Chemical Weapon Defense
- Bio Weapons Defense (includes research into state of genetic engineering
- Remote Detection of Weapons of Mass Destruction Materials and Components

#### **Disruptive**

- Nano, Bio, Information Techs.
- Hypersonics

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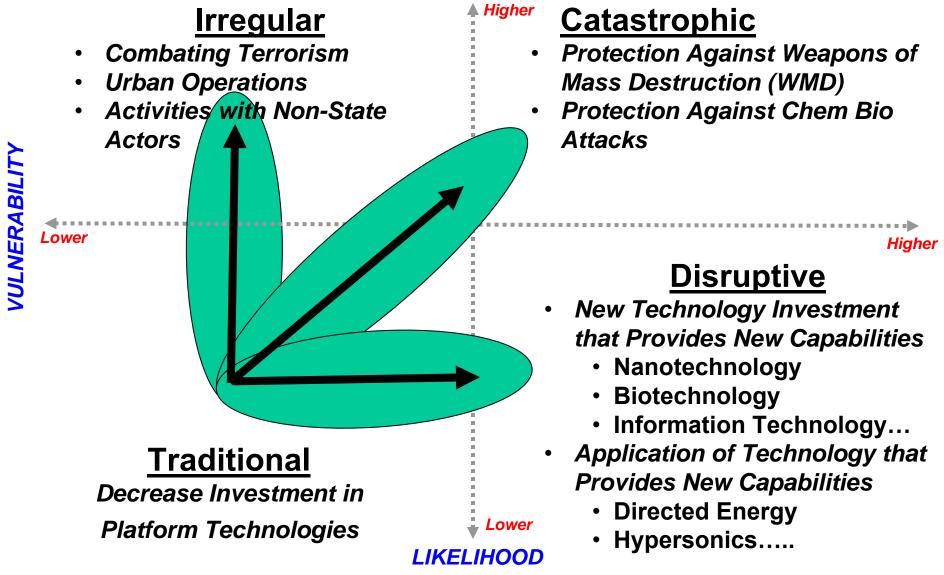
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**LIKELIHOOD** 

- Directed Energy
- Networks on the Move
- Autonomous Systems
- Distributed Sensors

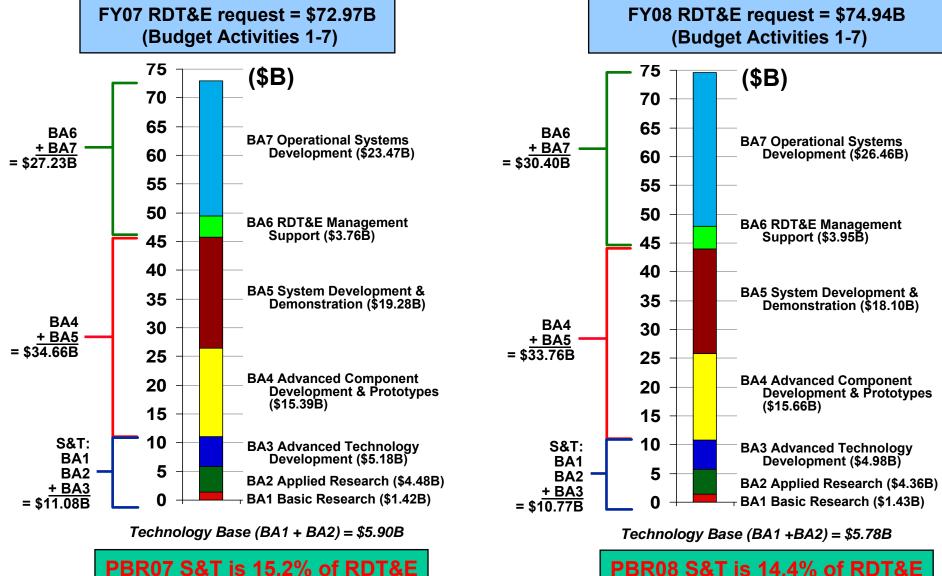
### National Defense Strategy Drives Investment Strategy





#### FY07 and FY08 RDT&E Budget Request Comparison - in Then Year Dollars -

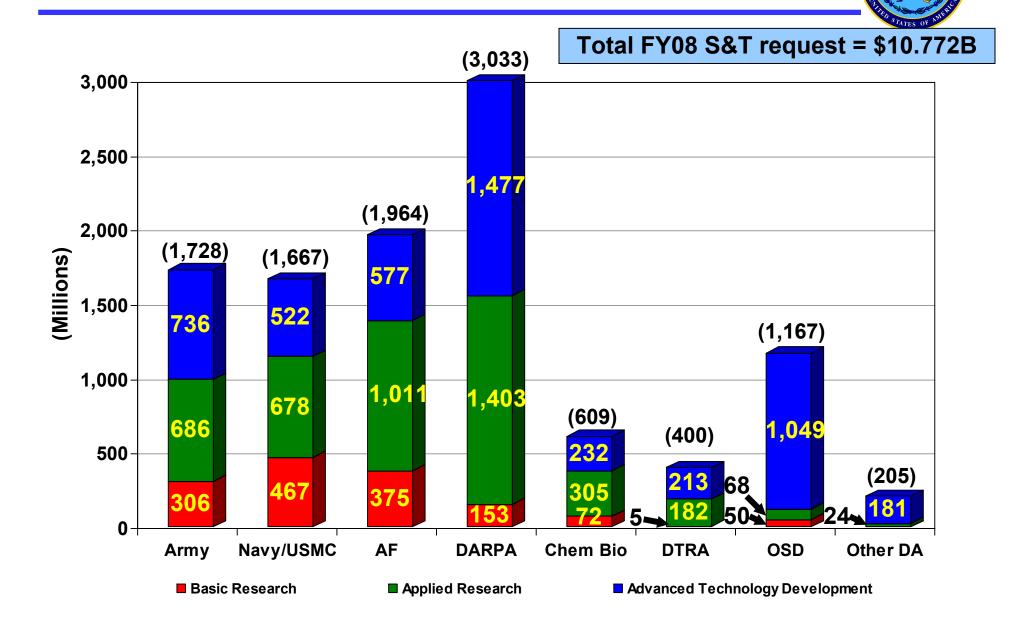




PBR08 S&T is 14.4% of RDT&E

#### FY08 DoD S&T Budget Request

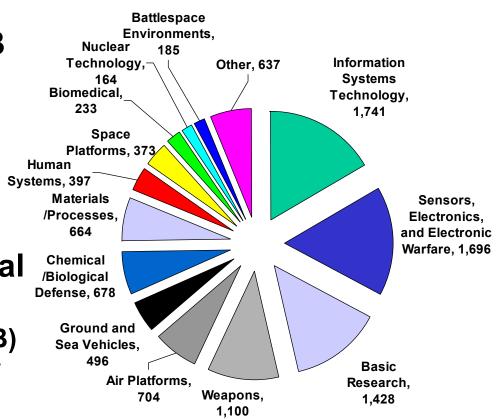
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# Characterization of the FY08 DoD S&T Program

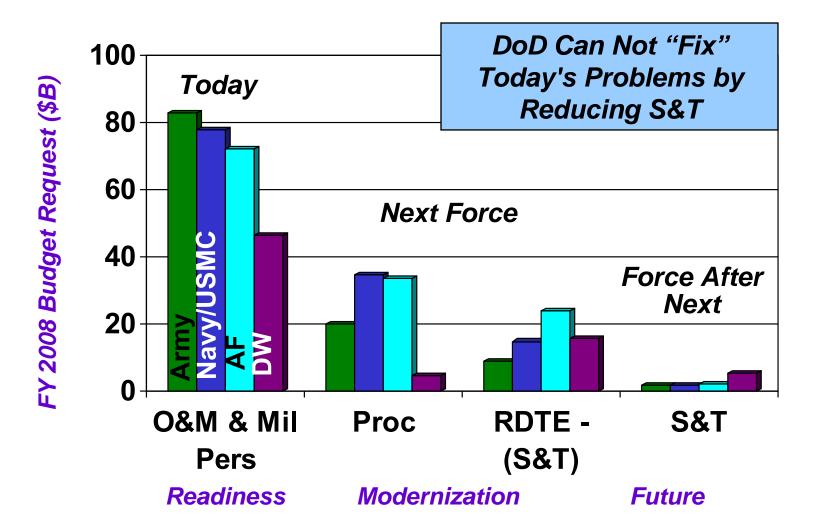
- Funding
  - Then year S&T dollars: \$11.08B FY07 to \$10.77B FY08
  - Percent of total DoD funding: 2.52% FY07 to 2.24% FY08
  - Over 50% of total investment in 4 functional areas:
    - Information Systems (1.7B)
    - Sensors, Electronics / EW (1.7B)
    - Basic Research (1.4B)
    - Weapons (1.1B)

DoD S&T Program is focused on "Sensing and Shooting"





### Technology Investment Compared to Other DoD Categories



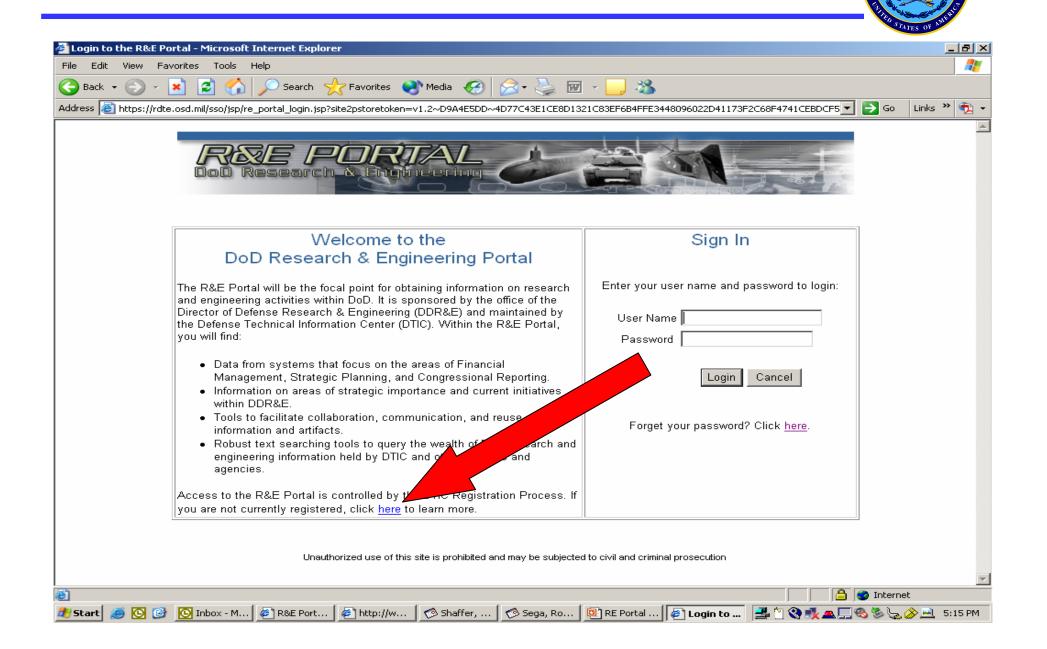


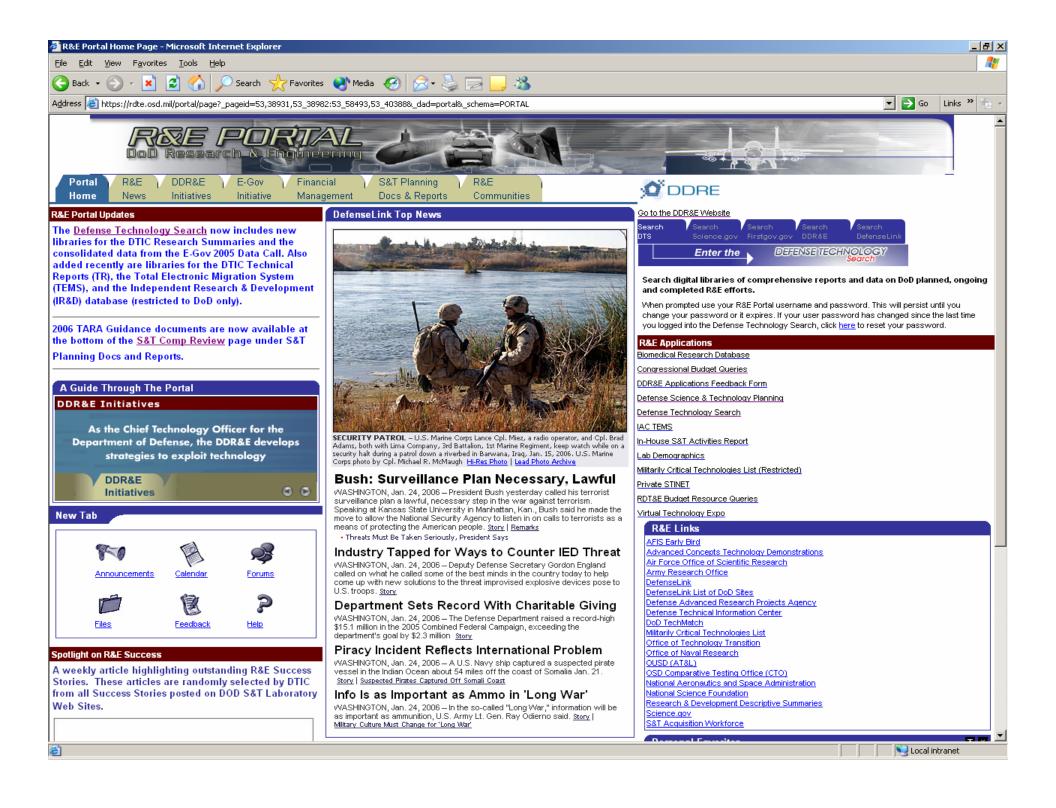
### The R&E Portal (https://rdte.osd.mil)



- Provide <u>single-point access</u> to:
  - All current R&E electronic information
  - New E-Gov database
  - News Service
  - DDR&E general information
  - Links to useful sites
- Be able to intelligently search all R&E data
- Have <u>Single sign-on capability</u> (one password)
- Customer base: DoD R&E community (civil service, military, approved contractors)

#### (https://rdte.osd.mil)





### **Defense S&T Planning Documents**



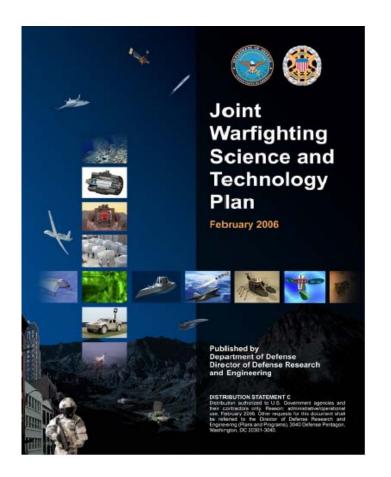


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### S&T Plans and Reliance 21





#### Defense Science and Technology Strategy and Plans

- Defense S&T Strategy (Replaced with DoD R&E Strategic Plan)
- Basic Research Plan (6.1) BRP -(Biennial, odd years, expected Sep. 2007)
- Defense Technology Area Plan (6.2, 6.3) - DTAP - (Being replaced with Technology Focus Teams)
- Joint Warfighting Science and Technology Plan - JWSTP (Biennial, even years)
- Defense Technology Objectives (DTO) Volume that supports JWSTP and DTAP (Going away)

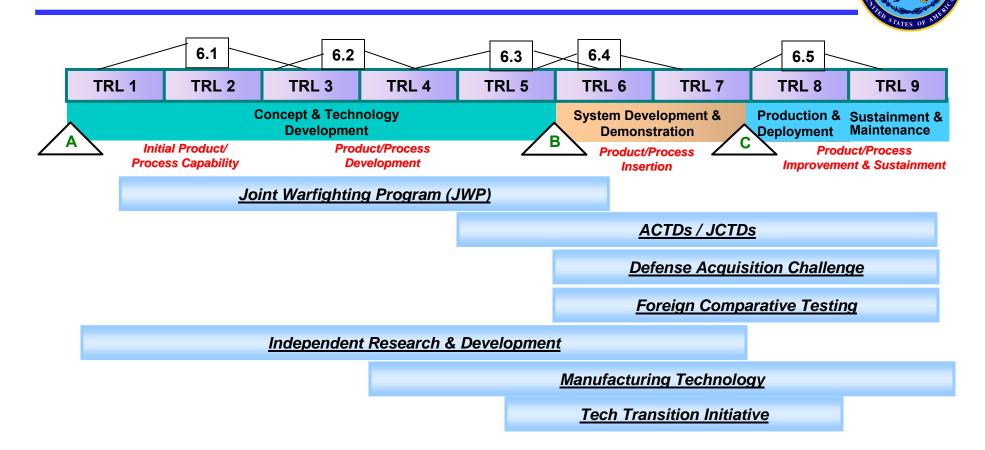
## Outline



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### DDR&E Response to Improving Technology Transition

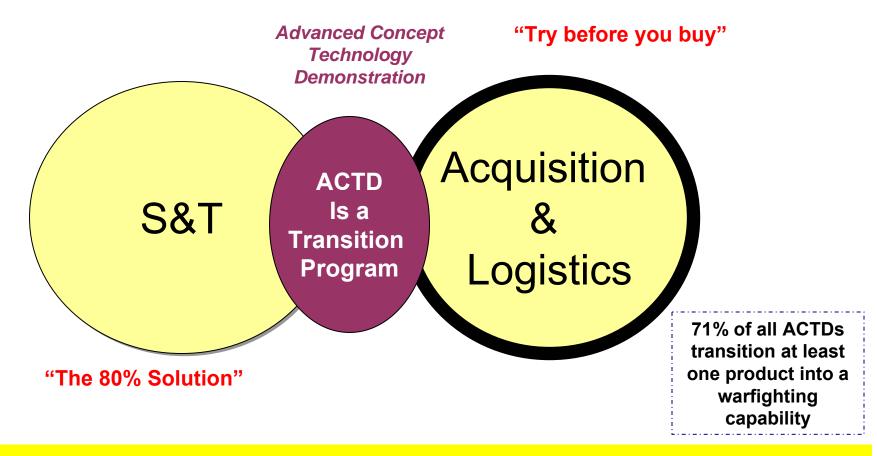
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## ACTD Projects Positioned between S&T & Acquisition



Filling the Gap between S&T and Acquisition for the CoCom Customer



Transition programs are not acquisition programs, and should not be science projects

## Joint Capability Technology Demonstration (JCTD)



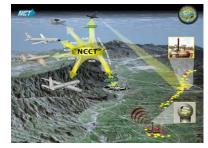
- Improves ACTD process/replaces ACTDs (Oversight--not Program Management)
- Designed to speed transformational, joint and coalition capabilities
- Works with combatant commands to identify solutions emerging/validated needs
- Partners with services/agencies to push technology solutions
- Final demonstration phase reached in two years for most JCTDs
- Majority of JCTD start up and transition costs centrally funded in DDR&E/AS&C

#### Transformational



The SPARTAN ACTD demonstrates a multi-mission unmanned surface vessel (USV) capability that will can transform the way our forces provide ship/harbor security.

#### Joint



U.S. Army, Navy, and Air Force are working with UK on the Network Centric Collaborative Targeting ACTD to horizontally integrate intelligence, surveillance, and reconnaissance platforms for target identification and geolocation.

#### Coalition



Pakistani troops deploying for Tsunami relief effort with help from Coalition Theater Logistics ACTD

"We are encouraged by recent actions taken by DOD to initiate a Joint Capabilities Technology Demonstration business process as it is intended to meet joint and coalition forces needs we have outlined." GAO--Michael Sullivan, Director Acquisition & Source Mgt, HASC sub-committee on Tactical Air and Land Forces Subcommittee, 9 March 2005.

## Quick Reaction Special Projects (QRSP)

(PE 0603826D8Z~\$115M/Yr)



- Technology Transition Initiative For DoD S&T Community
  - Establishes a Technology Transition Council
  - Jump starts selected components/subsystems into systems
  - Bridges the "Valley of Death"

### Quick Reaction Fund

- Provides flexibility to respond to emergent DoD needs within budget cycle
- Takes advantage of technology breakthroughs in rapidly evolving technologies
- Completion of projects within a 6-12 month period

### Rapid Reaction Fund

- Develops, procures, tests, and fields critical force protection needs in Iraq
- Enhances force protection to counter Improved Explosive Devices (IEDs)

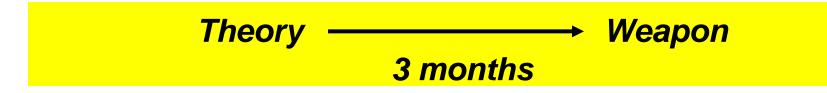
## Example of Quick Reaction Efforts Thermobaric Weapons



### **Rapid Technology Transition**

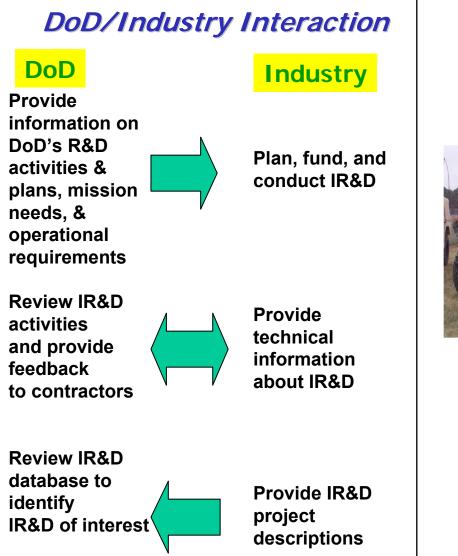


- A "Quick Reaction" type development, enabled by base S&T program and ACTD Framework
- Chronology: Program Approved 21 Sept
  - Small Quantity Lab Testing Oct 01
  - Full Up Static Test Nov 17
  - Flight Tested Dec 14
- Funding: Approximately \$6M



# Independent Research & Development (IR&D)





### **Example: Army After Next**



- Program efforts in areas of battery technology, hybrid electric vehicle programs, and energy storage technologies
- Estimate savings: \$50M

## Manufacturing Technology (ManTech)



**Objective:** Improve Affordability of DoD Systems by Investing in New & Improved Manufacturing Processes & Equipment Across The Weapon System Life Cycle

#### **Program Attributes**

- Improve Cycle Time & Process Capabilities
- Demonstrate Key Information Technologies
- Adopt Best Commercial Practices for Military
   Applications

### **Example: Optics Manufacturing**



1990



- Optics Processing Was Labor Intensive
  - Artisan Based
- Industry Was Moving "Off Shore"





2000

- Processing uses CNC Machines
- U.S. has become a world leader
- 5x grinding + 4x better surface = 4x faster polishing

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## **Best Practices: Services' Response**

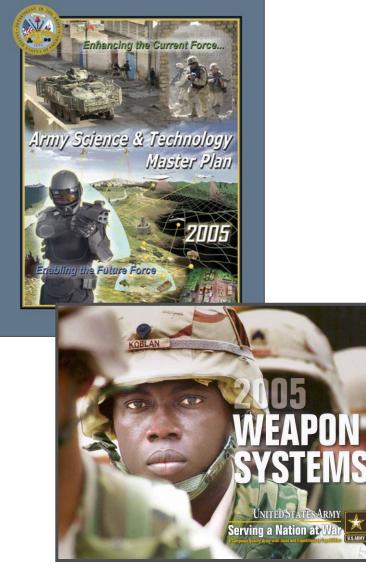


### All Services have changed their acquisition processes





## A Look at the Army...



### Capabilities for a Joint & Expeditionary Army Smarter, Lighter, Faster

LtWt 120mm

Gun

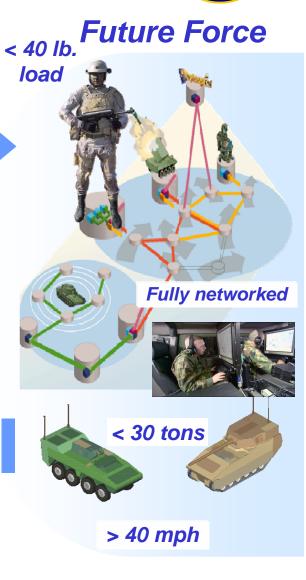
Micro Air Vehicle

# A STATES OF UNP

#### Advanced Armo Backpacked Enabling the Future Force Science and Technology— ~100 lb. load develop and mature technology to enable transformational capabilities for the Future Modular Force while seeking opportunities 70+ tons to accelerate technology directly into the Current Modular Force Enhancing the Current Force **Close-in Active** Packbot Warlock Protection System < 10 mph

Counter IED

**Current Force** 

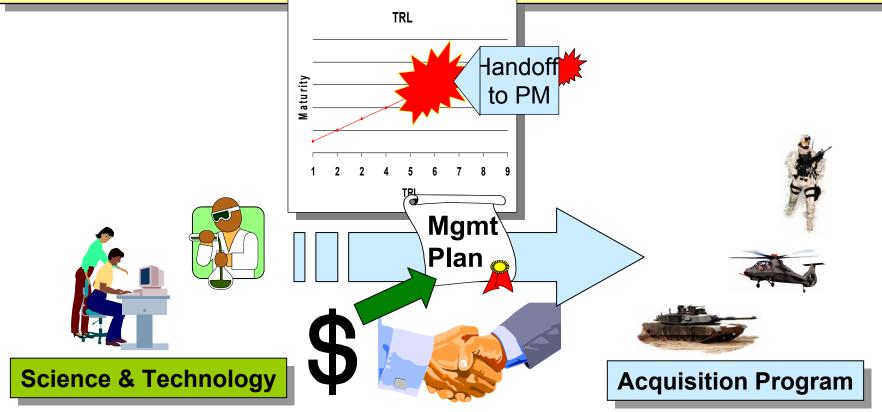


## **Army Transition Plans**



### **Develop directive from senior stakeholders requiring:**

- Transition plans synchronized/supported in S&T & PM budgets
- Achievement of key Technology Readiness Levels as an exit criteria
- Use of affordability as an exit criteria



### Army ATD Management Plans Accelerating Transition

- Coordinated and Documented partnership between Warfighting Customer, Technology Developer and Acquisition Buyer
- Proposed by Technologists and Tacticians
- Approved by GO/SES
  - HQ TRADOC Combat Developer
  - HQDA Chief Scientist
  - HQDA, G8 Force Development
  - PEO/PM

ATD Management Plan

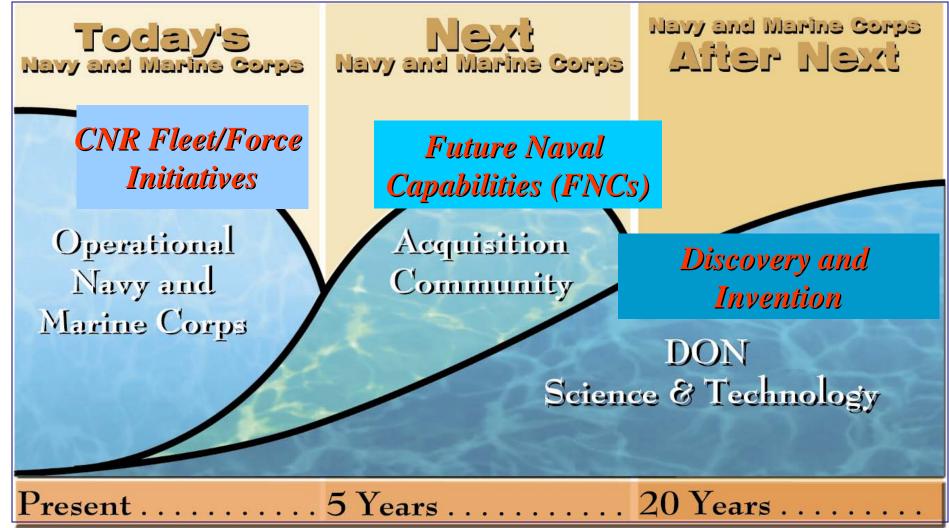
**Commitments to Transition needed Technology as Fast as Possible** 



## The Way Ahead for Naval S&T



...a look at tomorrow through the porthole of today...



## **12 Future Naval Capabilities (FNCs)**



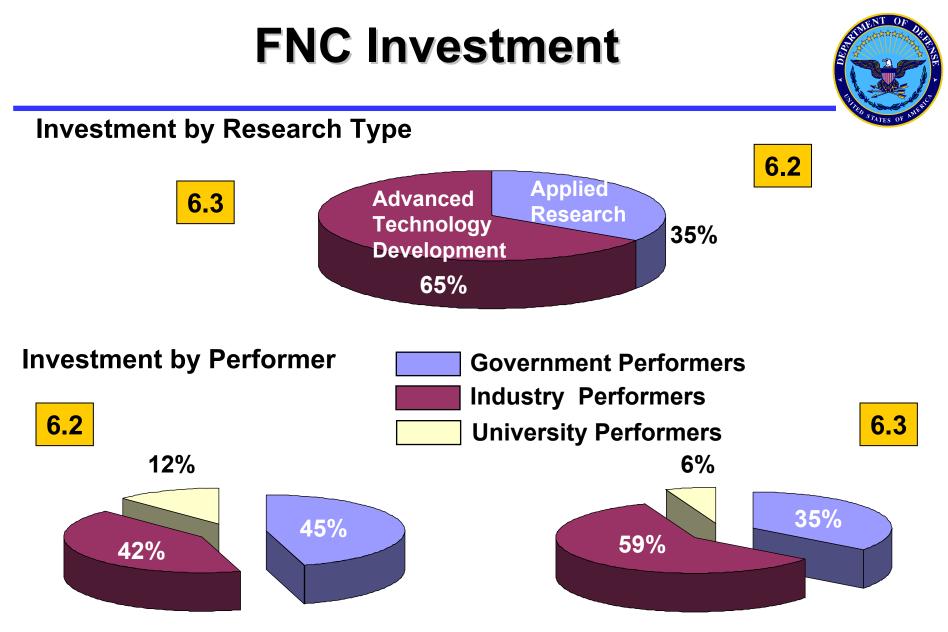
- Time Critical Strike
- Organic Mine Countermeasures (MCM)
- Autonomous
   Operations
- Littoral Anti-Submarine Warfare (ASW)
- Electric Warship and Combat Vehicle
- Littoral Combat/Power Projection

- Total Ownership
   Cost
- Missile Defense
- Capable Manpower
- Warfighter Protection
- Fleet Force
   Protection
- Knowledge
   Superiority and
   Assurance

## Navy FNC IPT Approach



- Industry Board of Directors Model
- Principal Members:
  - Chair -- Requirements community -- Office of Chief of Naval Operations (OPNAV)/Marine Corp Combat Development Center (MCCDC)/Fleet/Force rep.
  - Transition Lead -- Acquisition community -- Systems Command (SYSCOM)/Program Executive Officer (PEO) rep.
  - Execution Manager/Technical Working Group Leader --S&T community rep.
  - Executive Secretary -- S&T Resource Sponsor Rep.



- FNCs leverage technologies that can be matured over the FYDP.
- FNCs are delivery oriented.

## **FNC IPT Charter**



## • The IPT is Responsible for:

- Transition Management
- Developmental Assessment
- Coordination with Sea Trials
- Transition Resource Programming
- Preparation of Required Acquisition
   Documentation

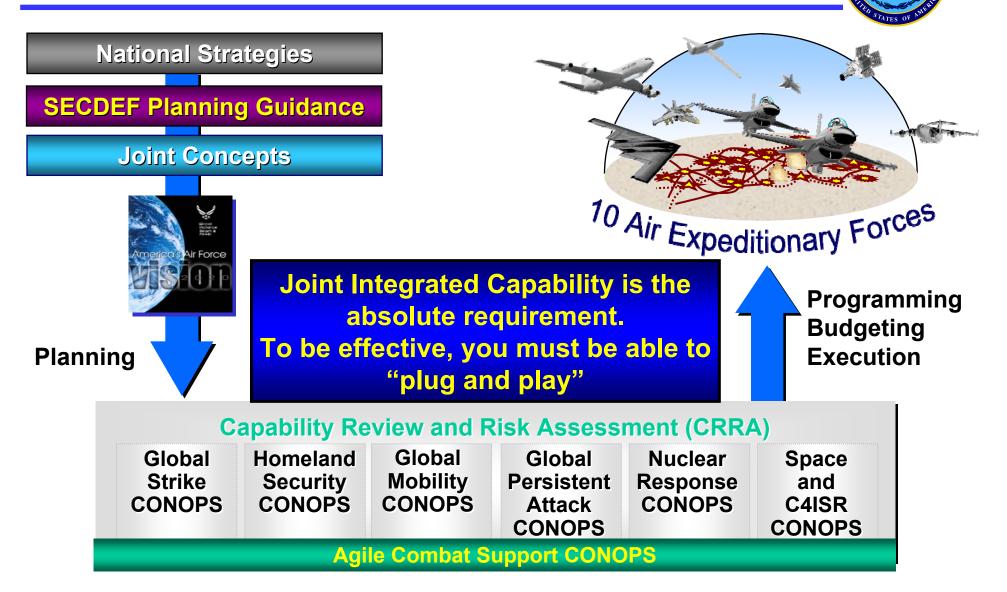
**FNC IPTs provide the alignment to speed transition** 



## AIR FORCE S&T OVERVIEW & TECHNOLOGY TRANSITION PATHS



## AF Capabilities-Based CONOPS Drive Everything We Do

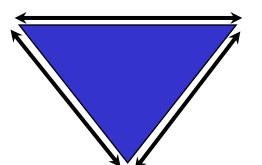


## **Applied Technology Council**



### MAJCOM \*\*\*

- Define requirements
- Lead steering group



### Product Centers \*\*\*

- Interpret requirements
- Establish transition plan

Air Force Research Laboratory  $\star\star$ 

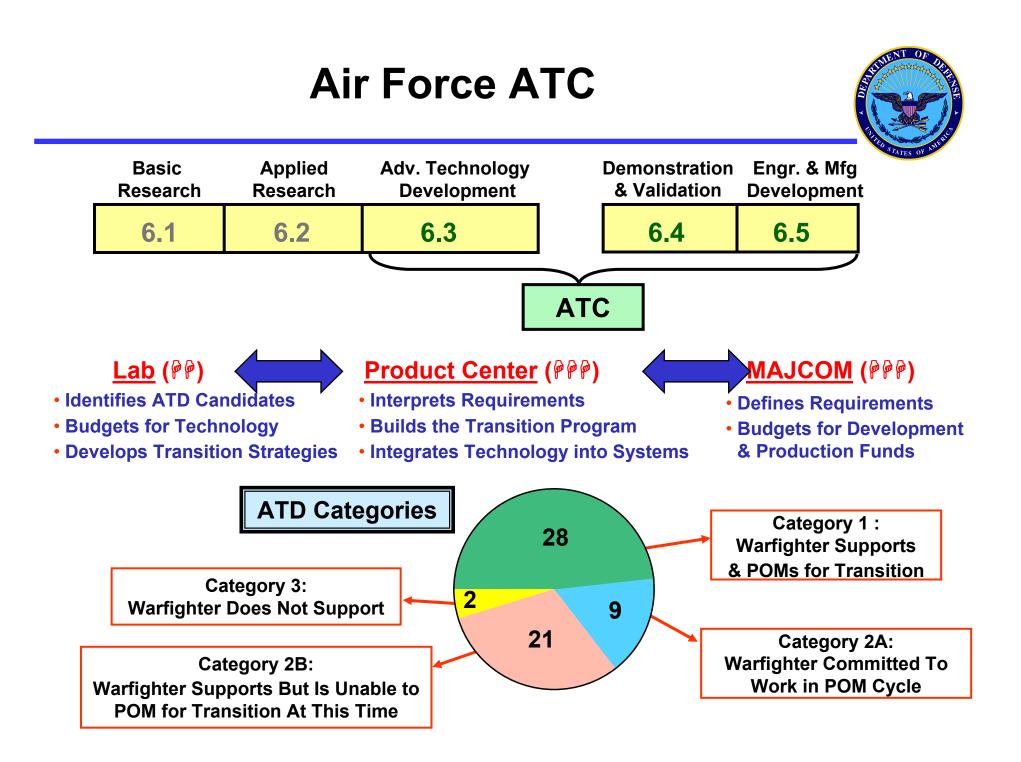
- Develop/Demonstrate technologies for future warfighting capabilities
- Identify Advanced Technology Demonstration (ATD) candidates

## Air Force

## Applied Technology Council (ATC)



- Tech transition process should be a 3-legged stool
  - AFRL, Product Centers, and Users
- <u>Recurring</u> participation at <u>senior</u> levels is mandatory
  - MAJCOM/CVs, Product Center/CCs, and AFRL/CC
- Funding commitments for both S&T <u>and</u> transition program development are the key to technology transition
- Process Focuses on Advanced Technology Demonstration (ATD) Programs
- Developing an Air Force Instruction to standardize procedure



## Outline

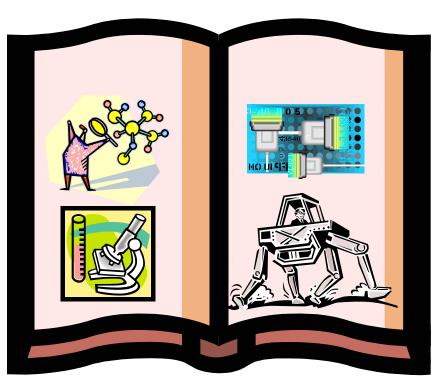


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## What is a TRA?

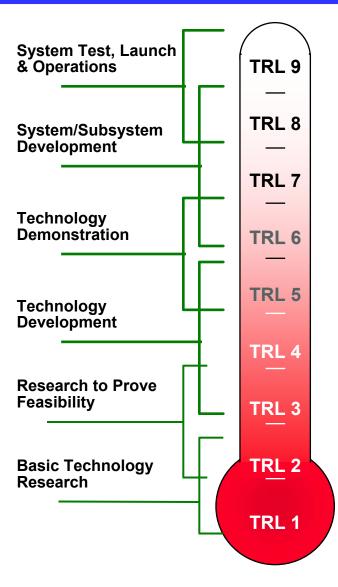


- Systematic, metrics-based process that assesses the maturity of Critical Technology Elements (CTEs)
  - Uses Technology Readiness
     Levels (TRLs) as the metric
- Regulatory information requirement for *major* acquisition programs
  - Submitted to DUSD(S&T)



- > Not a risk assessment
- > Not a design review
- Does not address system
   integration

## Measuring Technology Maturity Technology Readiness Levels



Actual system "flight proven" through successful mission operations

Actual system completed and "flight qualified" through test and demonstration

System prototype demonstration in a operational environment

<u>System/subsystem</u> model or prototype demonstration in a <u>relevant environment</u>

Component and/or breadboard validation in relevant environment

Component and/or breadboard validation in laboratory environment

Analytical and experimental critical function and/or characteristic proof-of-concept

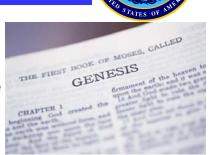
**Technology concept and/or application formulated** 

**Basic principles observed and reported** 

As Defined in 5000.2-R

## How Technology Readiness Assessments TRAs Began

 "Program managers' ability to reject immature technologies is hampered by (1) untradable requirements that force acceptance of technologies despite their immaturity" GAO/NSIAD-99-162



- "Identify each case in which a major defense acquisition program entered system development and demonstration ... into which key technology has been incorporated that does not meet the technology maturity requirement ... and provide a justification for why such key technology was incorporated and identify any determination of technological maturity with which the Deputy Under Secretary of Defense for Science and Technology did not concur and explain how the issue has been resolved." National Defense Authorization Act for Fiscal Year 2002
- "The management and mitigation of technology risk, which allows less costly and less time-consuming systems development, is a crucial part of overall program management and is especially relevant to meeting cost and schedule goals. Objective assessment of technology maturity and risk shall be a routine aspect of DoD acquisition." *DoDI 5000.2, paragraph 3.7.2.2*

**Stop launching programs before technologies are mature** 

## Critical Technology Element (CTE) Defined



A technology element is "critical" if the system being acquired depends on this technology element to meet operational requirements with acceptable development cost and schedule and with acceptable production and operation costs and if the technology element or its application is either new or novel.

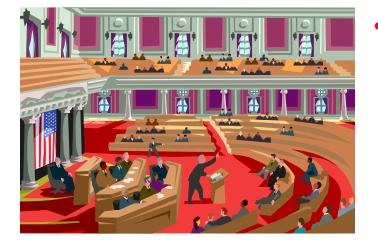
Said another way, an element that is new or novel or being used in a new or novel way is critical if it is necessary to achieve the successful development of a system, its acquisition, or its operational utility.

CTEs may be hardware, software, manufacturing, or life cycle related at the subsystem or component level

## Why is a TRA Important?

- The Milestone Decision Authority (MDA) uses the information to support a decision to initiate a program
  - Trying to apply immature technologies has led to technical, schedule, and cost problems during systems acquisition
  - TRA established as a control to ensure that critical technologies are mature, based on what has been accomplished





- **Congressional interest** 
  - MDA must certify to Congress that the technology in programs has been demonstrated in a relevant environment at program initiation
  - MDA must justify any waivers for national security to Congress



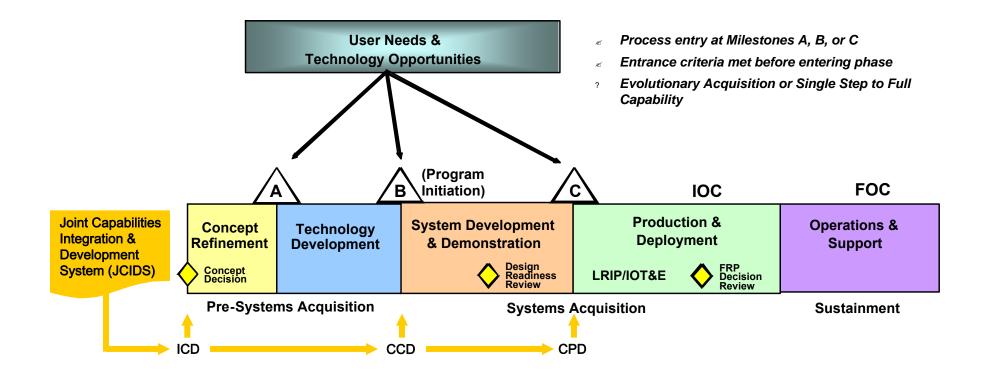
## Quantifying the Effects of Immature Technologies

According to a GAO review of 54 DoD programs:

- Only 15% of programs began MS-B with mature technology (TRL 7)
  - Programs that started with mature technologies averaged 9% cost growth and a 7 month schedule delay
  - Programs that did not have mature technologies averaged 41% cost growth and a 13 month schedule delay



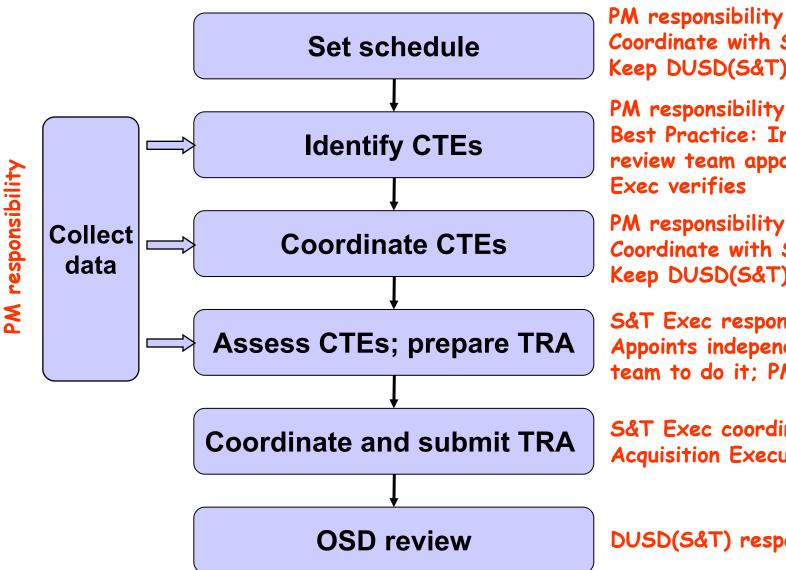
## Overview of Technology Considerations During Systems Acquisition



TRAs required at MS B, MS C, and program initiation for ships (usually MS A).

## **Process Overview**





Coordinate with S&T Exec Keep DUSD(S&T) informed PM responsibility

**Best Practice: Independent** review team appointed by S&T

**PM** responsibility Coordinate with S&T Exec Keep DUSD(S&T) informed

S&T Exec responsibility Appoints independent review team to do it: PM funds it

S&T Exec coordinates Acquisition Executive submits

DUSD(S&T) responsibility

## **Component S&T Executives**



- Army
  - Deputy Assistant Secretary (Research and Technology)

Navy

- Chief of Naval Research
- Air Force
  - Deputy Assistant Secretary (Science, Technology and Engineering)



- DISA
  - Chief Technology Officer

DLA

- Chief Information Officer
- NSA
  - Office of Corporate Assessments





**Responsible for directing the TRA** 

#### Component S&T Executive Appoints; PM Funds

# Independent Review <hr/> Team

- Selected from pool of recognized experts
  - DoD Components
  - FFRDCs
  - Universities
  - Government agencies
  - Industry
  - National Laboratories

WBS Elements	
Manufacturing	R&M
Sensors	Crew systems
Missile warning	Antennas
Communications	Structures
Architecture	Propulsion
Processing	Electrical systems
Survivability	Materials
Software	Security
Information systems	Navigation
Training	Safety
Logistics	000

 Final Team membership based on work breakdown structure where CTEs are located



**Responsible for performing and preparing the TRA** 



## Hardware TRLs



- **1.** Basic principles observed and reported
- 2. Technology concept and/or application formulated
- 3. Analytical and experimental critical function and/or characteristic proof of concept
- 4. Component and/or breadboard validation in a laboratory environment

Increasing maturity

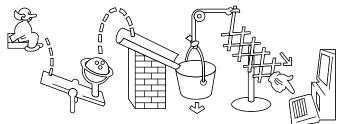
- 5. Component and/or breadboard validation in a relevant environment
- 6. System/subsystem model or prototype demonstration in a relevant environment
- 7. System prototype demonstration in an operational environment
- 8. Actual system completed and qualified through test and demonstration
- 9. Actual system proven through successful mission operations



## TRL 4 Hardware Minimum Maturity at Milestone A



- Definition: Component and/or breadboard validation in a laboratory environment.
- Description: Basic technological components are integrated to establish that they will work together. This is relatively "low fidelity" compared with the eventual system. Examples include integration of "ad hoc" hardware in the laboratory.
- Supporting Information: System concepts that have been considered and results from testing laboratory-scale breadboard(s). References to who did this work and when.
   Provide an estimate of how breadboard hardware and test results differ from the expected system goals.



## TRL 6 Hardware Minimum Maturity at Milestone B



- Definition: System/subsystem model or prototype demonstration in a relevant environment.
- Description: Representative model or prototype system, which is well beyond that of TRL 5, is tested in a relevant environment. Represents a major step up in a technology's demonstrated readiness. Examples include testing a prototype in a high-fidelity laboratory environment or in a simulated operational environment.



Supporting Information: Results from laboratory testing of a prototype system that is near the desired configuration in terms of performance, weight, and volume. How did the test environment differ from the operational environment? Who performed the tests? How did the test compare with expectations? What problems, if any, were encountered? What are/were the plans, options, or actions to resolve problems before moving to the next level?

## Demonstration or Validation of a Technology in a Relevant Environment

- Requires successful trial testing that either:
  - shows that the technology satisfies functional need across the full spectrum of operational employments, or
  - shows that the technology satisfies the functional need for some important operational employment and uses accepted techniques to extend confidence over all required operational employments.



## TRL 7 Hardware

## Minimum Maturity at Milestone C



- **Definition:** System prototype demonstration in an operational environment.
- Description: Prototype near or at planned operational system. Represents a major step up from TRL 6 by requiring demonstration of an actual system prototype in an operational environment (e.g., in an aircraft, in a vehicle, or in space). Examples include testing the prototype in a test bed aircraft.
- Supporting Information: Results from testing a prototype system in an operational environment. Who performed the tests? How did the test compare with expectations? What problems, if any, were encountered? What are/were the plans, options, or actions to resolve problems before moving to the next level?



## **Guidance for Immature Technologies**





If the system does not meet pre-defined Technology Readiness Level scores, then a Critical Technology Element maturation plan is identified. This plan explains in detail how the Technology Readiness Level will be reached prior to the next milestone decision date or relevant decision point." (Defense Acquisition Guidebook Section 4.3.2.4.3. Technology Readiness Assessment (TRA))

- TRL 6 required at MS B.
- TRL 7 required at MS C; TRL 8 for manufacturing CTEs.

## **Bottom Line: Warfighter Confidence**





Right Materiel, Right Place, Right Time, at the Right Cost -<u>All The Time</u>